# COLORADO REPORT CARD 2019



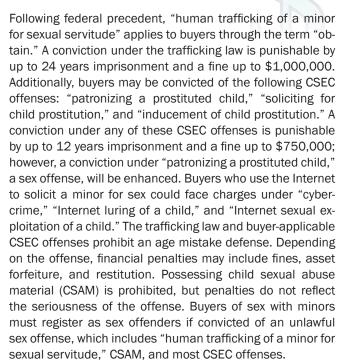
Colorado's trafficking law defines any child who is bought or sold for sex as a victim of sex trafficking regardless of whether force, fraud, or coercion was used, regardless of whether a buyer exploited the child without a trafficker's involvement, and regardless of whether the victim identifies a trafficker. Further, state law prohibits the criminalization of child sex trafficking victims for prostitution offenses, but available service responses are not required to be specialized.

Final Score	00		2		$\Box$	P
Final Grade	10	23.5	12.5	7.5	22.5	14
Α	10	25	15	10	27.5	15

### **Criminalization of Domestic Minor Sex Trafficking**

Colorado's "human trafficking of a minor for sexual servitude" law prohibits sex trafficking a minor without requiring proof of force, fraud, or coercion. Commercial sexual exploitation of children (CSEC) laws include "sexual exploitation of a child," "procurement of a child, "procurement of a child, "soliciting for child prostitution," "pandering of a child," "procurement of a child," "keeping a place of child prostitution," "pimping of a child," "inducement of child prostitution," "patronizing a prostituted child," and "cybercrime." The prostitution law does not refer to the "human trafficking of a minor for sexual servitude" law, but human trafficking victims are provided an affirmative defense. Colorado's racketeering law defines racketeering activity to include "human trafficking of a minor for sexual servitude" and certain CSEC offenses, allowing for the prosecution of sex trafficking enterprises.

# **Criminal Provisions for Demand**



## **Criminal Provisions for Traffickers**

"Human trafficking of a minor for sexual servitude" is punishable by up to 24 years imprisonment and a fine up to \$1,000,000. "Soliciting for child prostitution," "pandering of a child," "procurement of a child," "keeping a place of child prostitution," "pimping of a child," and "inducement of child prostitution" are all Class 3 felonies punishable by up to 12 years imprisonment and a fine up to \$750,000. When intimidation is used, "pandering of a child" is enhanced to a Class 2 felony punishable up to 24 years imprisonment and a fine up to \$1,000,000. Creating and distributing CSAM carries penalties comparable to those for similar federal offenses. Although "Internet sexual exploitation of a child" likely does not reach the actions of traffickers who sell or recruit commercial sex acts with a minor under 15 years of age, traffickers may face penalties under "Internet luring of a child" and "cybercrime." Those convicted under the trafficking law must pay victim restitution, but restitution for CSEC offenses is discretionary. Under the public nuisance law, convicted traffickers face asset forfeiture of any real property or vehicle used in commission of "human trafficking of a minor for sexual servitude," but not for CSEC offenses. Traffickers must register as sex offenders upon conviction of trafficking, CSAM, and most CSEC offenses. Grounds for termination of parental rights do not include convictions of "human trafficking of a minor for sexual servitude" or any of Colorado's CSEC offenses.

#### **Criminal Provisions for Facilitators**

"Human trafficking of a minor for sexual servitude" does not include the crime of assisting, enabling, or financially benefitting from sex trafficking. "Procurement of a child," "keeping a place of child prostitution," and "soliciting for child prostitution" are Class 3 felonies punishable by 4–12 years imprisonment and a fine of \$3,000–\$750,000. Facilitators could also be subject

to additional penalties under state money laundering laws. Depending on the offense, financial penalties may include fines, asset forfeiture, and restitution. Colorado law prohibits the advertisement and sale of child sex tourism. "Sexual exploitation of a child" criminalizes the promotion and sale of CSAM, which carries penalties comparable to those for similar federal offenses

#### **Protective Provisions for the Child Victims**

All commercially sexually exploited children are defined as juvenile sex trafficking victims. "Human trafficking of a minor for sexual servitude" prohibits a defense based on the willingness of the minor to engage in the commercial sex act, but CSEC laws do not. Colorado law prohibits the criminalization of child sex trafficking victims for prostitution offenses and provides juvenile sex trafficking victims with a statutory avenue to services; however, services are not required to be specialized to the needs of these children. Child welfare intervention is possible as the definition of "abuse" includes a child who has been subjected to human trafficking and/or who has been subjected to unlawful sexual behavior, which includes "human trafficking of a minor for sexual servitude" and CSEC laws, and Child Protective Services is authorized to intervene when a child has been subjected to human trafficking, regardless of whether the abuse was committed by a third party. Crime victims' compensation is available for victims of CSEC offenses; however, participating in the conduct giving rise to the injury, failing to report the crime to law enforcement within 72 hours or to file a claim within one year, and a requirement to cooperate with law enforcement could prevent CSEC victims from receiving compensation. Victim-friendly trial procedures are available to child sex trafficking victims, including the

admissibility of out of court statements into evidence, confidentiality for trafficking and CSEC victims (including those asserting an affirmative defense), permissibility of videotaped testimony by a victim-witness under 15 in lieu of trial testimony due to emotional trauma, and provision of a court advocate. The "rape shield" law, which alleviates the trauma of cross-examination by limiting the admissibility of reputation and prior sexual conduct as evidence, is expressly available to most CSEC victims, but not victims of "human trafficking of a minor for sexual servitude." Colorado law does not provide a mechanism for minors to vacate delinquency adjudications related to trafficking victimization, but juvenile records may be expunged upon completion of any imposed sentence unless the adjudication involved unlawful sexual behavior or another specified offense. For purposes of mandatory restitution, "victim" is expressly defined to include child sex trafficking victims, and civil remedies are available to child sex trafficking victims regardless of whether anyone is convicted in connection with their victimization. Criminal prosecutions for "human trafficking of a minor for sexual servitude" and most CSEC laws may be brought at any time, while civil claims based on damages from sexual offenses against a child must be brought within six years of the child turning 18.

### **Criminal Justice Tools for Investigation and Prosecution**

Colorado law authorizes training for law enforcement on human trafficking. Single party consent to audiotaping is permitted. Wiretapping orders may be issued during child sex trafficking investigations, but not during investigations of Colorado's CSEC offenses. Although Colorado's trafficking and CSEC laws do not expressly prohibit a defense based on the use of a law enforcement decoy posing as a minor, "Internet luring of a child," a non-

CSEC offense, permits the use of both decoys and the Internet to investigate certain CSEC offenses; accordingly, a defendant would be prohibited from asserting a defense based on the fact that an actual minor was not involved in the interaction. Colorado has established a statewide reporting and response system for missing children that requires prompt reporting of missing and located missing children.

The Report Card is based on the Protected Innocence Challenge Legislative Framework, an analysis of state laws performed by Shared Hope International, and sets a national standard of protection against domestic minor sex trafficking. To access the Protected Innocence Challenge Legislative Framework Methodology, all state Report Cards, and foundational analysis and recommendations, please visit: www.sharedhope.org/reportcards.