

2018 ANALYSIS AND RECOMMENDATIONS

KENTUCKY

FRAMEWORK ISSUE 1: CRIMINALIZATION OF DOMESTIC MINOR SEX TRAFFICKING

Legal Components:

- 1.1 *The state human trafficking law addresses sex trafficking and clearly defines a human trafficking victim as any minor under the age of 18 used in a commercial sex act without regard to use of force, fraud, or coercion, aligning to the federal trafficking law.*
- 1.2 *Commercial sexual exploitation of children (CSEC) is identified as a separate and distinct offense from general sexual offenses, which may also be used to prosecute those who commit commercial sex offenses against minors.*
- 1.3 *Prostitution statutes refer to the sex trafficking statute to acknowledge the intersection of prostitution with trafficking victimization.*
- 1.4 *The state racketeering or gang crimes statute includes sex trafficking or commercial sexual exploitation of children (CSEC) offenses as predicate acts allowing the statute to be used to prosecute child sex trafficking crimes.*

Legal Analysis¹:

- 1.1 *The state human trafficking law addresses sex trafficking and clearly defines a human trafficking victim as any minor under the age of 18 used in a commercial sex act without regard to use of force, fraud, or coercion, aligning to the federal trafficking law.*

The Kentucky human trafficking law, codified at Kentucky Revised Statutes Annotated (Ky. Rev. Stat. Ann.) § 529.100 (Human trafficking), includes domestic minor sex trafficking. Human trafficking is committed when a “person intentionally subjects one (1) or more persons to human trafficking.” Ky. Rev. Stat. Ann. § 529.100(1). Human trafficking is defined in Ky. Rev. Stat. Ann. § 529.010(5) (Definitions) as “criminal activity whereby one (1) or more persons are subjected to engaging in: . . . (b) [c]ommercial sexual activity through the use of force, fraud, or coercion, except that if the trafficked person is under the age of eighteen (18), the commercial sexual activity need not involve force, fraud, or coercion.” “Commercial sexual activity” is defined as “prostitution, regardless of whether the trafficked person can be charged with prostitution, participation in the production of obscene material as set out in KRS Chapter 531, or engaging in a sexually explicit performance.” Ky. Rev. Stat. Ann. § 529.010(2). Separately codified at Ky. Rev. Stat. Ann. § 529.110(1) (Promoting human trafficking) is the crime of promoting human trafficking, which states in part,

A person is guilty of promoting human trafficking when the person intentionally:

¹ This report includes legislation enacted as of August 1, 2018.

- (a) Benefits financially or receives anything of value from knowing participation in human trafficking; or
- (b) Recruits, entices, harbors, transports, provides, or obtains by any means, or attempts to recruit, entice, harbor, transport, provide, or obtain by any means, another person, knowing that the person will be subject to human trafficking.

Penalties for human trafficking are enhanced to a Class B felony if a child is involved, or a Class A felony if the child was seriously physically injured. Ky. Rev. Stat. Ann. § 529.100(2)(a)–(b). Class B felonies, unless the law provides otherwise, are punishable by an imprisonment term of 10–20 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 532.060(2)(b), 534.030(1). Class A felonies, unless the law provides otherwise, are punishable by an imprisonment term of 20–50 years or life and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 532.060(2)(a), 534.030(1). The penalty for promoting sex trafficking under Ky. Rev. Stat. Ann. § 529.110 (Promoting human trafficking) is enhanced if the victim is a minor under 18 to a Class C felony with an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 534.030(1), 529.110(2), 532.060(2)(c).

1.2 *Commercial sexual exploitation of children (CSEC) is identified as a separate and distinct offense from general sexual offenses, which may also be used to prosecute those who commit commercial sex offenses against minors.*

In addition to the state human trafficking law pursuant to Ky. Rev. Stat. Ann. § 529.100 (Human Trafficking) and related definitions in Ky. Rev. Stat. Ann. § 529.010 (Definitions), the following laws criminalize CSEC in Kentucky:

1. Under Ky. Rev. Stat. Ann. § 531.310(1) (Use of a minor in a sexual performance), “A person is guilty of the use of a minor in a sexual performance if he employs, consents to, authorizes or induces a minor to engage in a sexual performance.” If the minor is under 18 years of age, a violation of Ky. Rev. Stat. Ann. § 531.310 is a Class C felony punishable by an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(a), 532.060(2)(c), 534.030(1). If the minor is under 16, then the crime is a Class B felony punishable by an imprisonment term of 10–20 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(b), 532.060(2)(b), 534.030(1). If the minor is physically injured during the sexual performance, then the crime is a Class A felony punishable by an imprisonment term of 20–50 years or life imprisonment and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(c), 532.060(2)(a), 534.030(1).
2. Under Ky. Rev. Stat. Ann. § 531.320(1) (Promoting a sexual performance by a minor), “A person is guilty of promoting a sexual performance by a minor when, knowing the character and content thereof, he produces, directs or promotes any performance which includes sexual conduct by a minor.” When the minor involved is under 18, the crime is a Class C felony punishable by an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.320(2)(a), 532.060(2)(c), 534.030(1). When the minor involved is under 16, the crime is a Class B felony punishable by an imprisonment term of 10–20 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.320(2)(b), 532.060(2)(b), 534.030(1). If the minor is physically injured while engaging in the sexual performance, the crime is a Class A felony punishable by an imprisonment term of 20–50 years or life imprisonment and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.320(2)(c), 532.060(2)(a), 534.030(1).

3. Under Ky. Rev. Stat. Ann. § 530.070(1)(b) (Using minors to distribute material portraying a sexual performance by a minor), “(1) A person is guilty of unlawful transaction with a minor in the third degree when: . . . (b) He knowingly induces, assists, or causes a minor to engage in any other criminal activity.” This crime is a Class A misdemeanor punishable by imprisonment up to 1 year, a fine up to \$500, or both. Ky. Rev. Stat. Ann. §§ 530.070(2), 532.090(1), 534.040(2)(a).
4. Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with a minor in the third degree) makes it a crime when an individual “knowingly induces, assists, or causes a minor to engage in any other criminal activity,”² including prostitution offenses. Ky. Rev. Stat. Ann. § 530.070(1)(b). Ky. Rev. Stat. Ann. § 530.070 is a Class A misdemeanor punishable by imprisonment up to 1 year, a fine not to exceed \$500, or both. Ky. Rev. Stat. Ann. §§ 530.070(2), 532.090(1), 534.040(2)(a).
5. Ky. Rev. Stat. Ann. § 510.155 (Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities – Prohibition of multiple convictions arising from single course of conduct – Solicitation as evidence of intent) states,

(1) It shall be unlawful for any person to knowingly use a communications system, including computers, computer networks, computer bulletin boards, cellular telephones, or any other electronic means, for the purpose of procuring or promoting the use of a minor, or a peace officer posing as a minor if the person believes that the peace officer is a minor or is wanton or reckless in that belief, for any activity in violation of KRS . . . 529.100 [Human trafficking] where that offense involves commercial sexual activity, or . . . KRS Chapter 531 [relating to child pornography].

(3) The solicitation of a minor through electronic communication under subsection (1) of this section shall be prima facie evidence of the person's intent to commit the offense, and the offense is complete at that point without regard to whether the person met or attempted to meet the minor.

(4) This section shall apply to electronic communications originating within or received within the Commonwealth.

(5) A violation of this section is punishable as a Class D felony.

A Class D felony is punishable by an imprisonment term of 1–5 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 510.155(5), 532.060(2)(d), 534.030(1).

Though not specific to commercial sex offenses, the following offenses may also apply to commercial sexual exploitation of children cases:

1. Ky. Rev. Stat. Ann. § 510.040 (Rape in the first degree) makes it a Class A felony to, among other things, have sexual intercourse with a person under 12. This crime is punishable by an imprisonment term of 20–50 years or life imprisonment and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 510.040(2), 532.060(2)(a), 534.030(1). Ky. Rev. Stat. Ann. § 510.050 (Rape in the second degree) makes it a Class C felony, inter alia, for an individual 18 or older to have sexual intercourse with a person under 14. Ky. Rev. Stat. Ann. § 510.050. This crime is

² Notably, Ky. Rev. Stat. Ann. § 530.064 (Unlawful transaction with a minor in the first degree)—a more serious crime—specifically excludes offenses involving commercial sexual activity from its scope. Under Ky. Rev. Stat. Ann. § 530.064, a person commits an offense “when he or she knowingly induces, assists, or causes a minor to engage in: (a) illegal sexual activity; or . . . Except those offenses involving minors in KRS Chapter 531 [pornography] and in KRS 529.100 [human trafficking] where that offense involves commercial sexual activity.” Ky. Rev. Stat. Ann. § 530.064(1). A violation of § 530.064 is a Class C felony if the minor is under 18, a Class B felony if the minor is under 16, and a Class A felony if the minor is physically injured. Ky. Rev. Stat. Ann. § 530.064(2).

punishable by an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 510.050(2), 532.060(2)(c), 534.030(1). Finally, Ky. Rev. Stat. Ann. § 510.060³ (Rape in the third degree) makes it a Class D felony, inter alia, when an individual 21 or older engages in sexual intercourse with someone under 16 years, when an individual engages in sexual intercourse with a 16 or 17 year old and is at least 10 years older than the 16 or 17 year old, or if “being a person in a position of authority or position of special trust, as defined in KRS 532.045,⁴ he or she engages in sexual intercourse with a minor under eighteen (18) years old with whom he or she comes into contact as a result of that position.” Ky. Rev. Stat. Ann. § 510.060(1)(a), (b), (d), (2). This crime is punishable by an imprisonment term of 1–5 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 532.060(2)(d), 534.030(1).

2. Ky. Rev. Stat. Ann. § 510.110 (Sexual abuse in the first degree) makes it a crime for an individual to, among other things, “subject[] another person to sexual contact⁵ who is incapable of consent because he or she: . . . 2. Is less than twelve (12) years old . . .” Ky. Rev. Stat. Ann. § 510.110(1)(b)(2). Ky. Rev. Stat. Ann. § 510.110 also makes it a crime for an individual 21 or older to “[s]ubject[] another person who is less than sixteen (16) years old to sexual contact.” Ky. Rev. Stat. Ann. § 510.110(c)(1). If the victim is under 12 years old, this crime is a Class C felony punishable by an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 510.110(2), 532.060(2)(c), 534.030(1). All other offenses under this statute are Class D felonies punishable by an imprisonment term of 1–5 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 510.110(2), 532.060(2)(d), 534.030(1).

1.3 *Prostitution statutes refer to the sex trafficking statute to acknowledge the intersection of prostitution with trafficking victimization.*

Ky. Rev. Stat. Ann. § 529.120 (Treatment of minor suspected of prostitution offense) refers to Ky. Rev. Stat. Ann. § 529.100 (Human Trafficking) when the person engaged in prostitution is a minor by not allowing minors to be charged under Ky. Rev. Stat. Ann. § 529.020 (Prostitution) and § 529.080 (Loitering for prostitution purposes). These statutes require instead that law enforcement take the minor into protective custody pursuant to Ky. Rev. Stat. Ann. § 620.030(3) (Duty to report dependency, neglect, abuse, or human trafficking – husband-wife and professional-client/patient privileges not grounds for refusal to report – exceptions – penalties) which provides in part,

³ The text of Ky. Rev. Stat. Ann. § 510.060 cited here and elsewhere in this report includes amendments made by the enactment of House Bill 101 and Senate Bill 19 during the 2018 Regular Session of the Kentucky Legislature (effective July 14, 2018).

⁴ “Position of authority” means but is not limited to the position occupied by a biological parent, adoptive parent, stepparent, foster parent, relative, household member. Ky. Rev. Stat. Ann. § 532.045(a). “Position of special trust” means a position occupied by a person in a position of authority who by reason of that position is able to exercise undue influence over the minor. Ky. Rev. Stat. Ann. § 532.045(b).

⁵ “Sexual contact” is defined as “any touching of the sexual or other intimate parts of a person done for the purpose of gratifying the sexual desire of either party.” Ky. Rev. Stat. Ann. § 510.010(7).

Any person who knows or has reasonable cause to believe that a child is a victim of human trafficking as defined in KRS 529.010 shall immediately cause an oral or written report to be made to a local law enforcement agency or the Department of Kentucky State Police; or the cabinet or its designated representative; or the Commonwealth's attorney or the county attorney; by telephone or otherwise. This subsection shall apply regardless of whether the person believed to have caused the human trafficking of the child is a parent, guardian, or person exercising custodial control or supervision.

Additionally, Ky. Rev. Stat. Ann. § 529.170 (Being victim of human trafficking is affirmative defense to violation of chapter) establishes an affirmative defense for victims of human trafficking. A person charged with under chapter 529 (Prostitution offenses) “or charged with an offense which is not a violent crime as defined in KRS 17.165 (Definitions – Criminal record check for job applicants at child-care centers – Restrictions on employing violent offenders or persons convicted of sex crimes), may assert being a victim of human trafficking as an affirmative defense to the charge.”

1.4 *The state racketeering or gang crimes statute includes sex trafficking or commercial sexual exploitation of children (CSEC) offenses as predicate acts allowing the statute to be used to prosecute child sex trafficking crimes.*

Kentucky has not enacted a racketeering law, but gangs and criminal enterprises that sex traffic minors could be charged with Ky. Rev. Stat. Ann. § 506.120⁶ (Engaging in organized crime), which defines “criminal syndicate” in part as meaning “three (3) or more persons . . . collaborating to promote or engage in any of the following on a continuing basis: . . . (b) Engaging in, promoting, or permitting prostitution or human trafficking in violation of KRS Chapter 529.” Ky. Rev. Stat. Ann. § 506.120(4). Ky. Rev. Stat. Ann. § 506.120(1) states in part,

A person, with the purpose to establish or maintain a criminal syndicate or to facilitate any of its activities, shall not do any of the following:

- (a) Organize or participate in organizing a criminal syndicate or any of its activities;
- (b) Provide material aid to a criminal syndicate or any of its activities, whether such aid is in the form of money or other property, or credit;
- (c) Manage, supervise, or direct any of the activities of a criminal syndicate, at any level of responsibility;
- (d) Knowingly furnish legal, accounting, or other managerial services to a criminal syndicate;
- (e) Commit, or conspire or attempt to commit, or act as an accomplice in the commission of, any offense of a type in which a criminal syndicate engages on a continuing basis;
- (f) Commit, or conspire or attempt to commit or act as an accomplice in the commission of, any offense of violence;

. . . .

If guilty of organized crime under Ky. Rev. Stat. Ann. § 506.120, a trafficker faces a Class B felony punishable by 10–20 years imprisonment and a fine of \$1,000–\$10,000 “or double his gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 506.120(2), 534.030(1).

⁶ The text of Ky. Rev. Stat. Ann. § 506.120 cited here and elsewhere in this report includes amendments made by the enactment of House Bill 169 during the 2018 Regular Session of the Kentucky Legislature (effective April 26, 2018).

Legal Components:

- 2.1 *The state sex trafficking law can be applied to buyers of commercial sex acts with a minor.*
- 2.2 *Buyers of commercial sex acts with a minor can be prosecuted under commercial sexual exploitation of children (CSEC) laws.*
- 2.3 *Solicitation laws differentiate between soliciting sex acts with an adult and soliciting sex acts with a minor under 18.*
- 2.4 *Penalties for buyers of commercial sex acts with minors are as high as federal penalties.*
- 2.5 *Using the Internet or electronic communications to lure, entice, or purchase, or attempt to lure, entice, or purchase commercial sex acts with a minor is a separate crime or results in an enhanced penalty for buyers.*
- 2.6 *No age mistake defense is permitted for a buyer of commercial sex acts with any minor under 18.*
- 2.7 *Base penalties for buying sex acts with a minor under 18 are sufficiently high and not reduced for older minors.*
- 2.8 *Financial penalties for buyers of commercial sex acts with minors are sufficiently high to make it difficult for buyers to hide the crime.*
- 2.9 *Buying and possessing images of child sexual exploitation carries penalties as high as similar federal offenses.*
- 2.10 *Convicted buyers of commercial sex acts with minors are required to register as sex offenders.*

Legal Analysis:

- 2.1 *The state sex trafficking law can be applied to buyers of commercial sex acts with a minor.*

Ky. Rev. Stat. Ann. § 529.100 (Human trafficking) states, “A person is guilty of human trafficking when the person intentionally subjects one (1) or more persons to human trafficking.” Ky. Rev. Stat. Ann. § 529.100(1). Pursuant to Ky. Rev. Stat. Ann. § 529.010(5)(b) (Definitions), “Human trafficking” is defined as including “[c]ommercial sexual activity . . . that if the trafficked person is under the age of eighteen (18), the commercial sexual activity need not involve force, fraud, or coercion.” Since “commercial sexual activity” is defined as including “prostitution, regardless of whether the trafficked person can be charged with prostitution,” a buyer engaging in a prostitution activity could be seen as “intentionally subject[ing]” the minor to prostitution. Ky. Rev. Stat. Ann. §§ 529.010(2), 529.100(1).

Kentucky’s human trafficking statute under Ky. Rev. Stat. Ann. § 529.110 (Promoting human trafficking) can also apply to buyers of commercial sex with minors following federal precedent through the term “obtain.”⁷

⁷ See *United States v. Jungers*, 702 F.3d 1066 (8th Cir. 2013). In this case, the Eighth Circuit held that the federal sex trafficking law, 18 U.S.C. § 1591 (Sex trafficking of children or by force, fraud, or coercion) applies to buyers of sex with minors. Reversing a District of South Dakota ruling that Congress did not intend the string of verbs constituting criminal conduct under 18 U.S.C. § 1591(a)(1) (“recruits, entices, harbors, transports, provides, obtains, or maintains”) to reach the conduct of buyers (*United States v. Jungers*, 834 F. Supp. 2d 930, 931 (D.S.D. 2011)), the Eighth Circuit concluded that 18 U.S.C. § 1591 does not contain “a latent exemption for purchasers” because buyers can “engage in at least some of the prohibited conduct.” *Jungers*, 702 F. 3d 1066, 1072. Congress codified *Jungers* clarifying that the federal sex trafficking law is intended to apply to buyers in the Justice for Victims of Trafficking Act (JVTA) of 2015 Pub. L. No. 114-22, 129 Stat 227), enacted on May 29, 2015. The JVTA adds the terms “patronize” and “solicit” to the list of prohibited conduct and expressly states, “section 108 of this title amends section 1591 of title 18, United States Code, to add the words ‘solicits or patronizes’ to the sex trafficking statute making absolutely clear for judges, juries, prosecutors, and law enforcement officials that criminals who purchase sexual acts from human trafficking victims may be arrested, prosecuted, and convicted as sex trafficking offenders when this is merited by the facts of a particular case.” *Id.* at Sec. 109. The Eighth Circuit decision in *United States v. Jungers* and the federal sex trafficking law as amended by the Justice for Victims of Trafficking Act establish persuasive authority when state courts interpret the string of verbs constituting prohibited conduct in state sex

Ky. Rev. Stat. Ann. § 529.110(1)(b) (Promoting human trafficking), applies to a person who “(b) [r]ecruits, entices, harbors, transports, provides, or obtains by any means, or attempts to recruit, entice, harbor, transport, provide, or obtain by any means, another person, knowing that the person will be subject to human trafficking.”

2.1.1 Recommendation: Amend Ky. Rev. Stat. Ann. § 529.100 (Human trafficking) to clarify that buyer conduct is included as a violation of Ky. Rev. Stat. Ann. § 529.100 (Human trafficking).

2.2 *Buyers of commercial sex acts with a minor can be prosecuted under commercial sexual exploitation of children (CSEC) laws.*

One who solicits a minor for prostitution could be found guilty of violating Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with a minor in the third degree). This crime is committed when, among other things, an individual “knowingly induces, assists, or causes a minor to engage in any other criminal activity.” Ky. Rev. Stat. Ann. § 530.070(1)(b). Ky. Rev. Stat. Ann. § 530.070 is a Class A misdemeanor punishable by imprisonment up to 1 year, a fine not to exceed \$500, or both. Ky. Rev. Stat. Ann. §§ 530.070(2), 532.090(1), 534.040(2)(a). Notably, Ky. Rev. Stat. Ann. § 530.064 (Unlawful transaction with a minor in the first degree)—a more serious crime—specifically excludes offenses involving commercial sexual activity from its scope. Under Ky. Rev. Stat. Ann. § 530.064, a person commits an offense “when he or she knowingly induces, assists, or causes a minor to engage in: (a) illegal sexual activity; or . . . ; Except those offenses involving minors in KRS Chapter 531 [pornography] and in KRS 529.100 [human trafficking] where that offense involves commercial sexual activity.” Ky. Rev. Stat. Ann. § 530.064(1). A violation of § 530.064 is a Class C felony if the minor is under 18, a Class B felony if the minor is under 16, and a Class A felony if the minor is physically injured. Ky. Rev. Stat. Ann. § 530.064(2).

2.3 *Solicitation laws differentiate between soliciting sex acts with an adult and soliciting sex acts with a minor under 18.*

Kentucky’s criminal solicitation law does not differentiate between soliciting sex with an adult and soliciting sex with a minor. Ky. Rev. Stat. Ann. § 506.030 (Criminal solicitation) states, “A person is guilty of criminal solicitation when, with the intent of promoting or facilitating the commission of a crime, he commands or encourages another person to engage in specific conduct which would constitute that crime or an attempt to commit that crime or which would establish the other’s complicity in its commission or attempted commission.” Ky. Rev. Stat. Ann. § 506.030(1). Since the crime of prostitution is a misdemeanor, criminal solicitation of prostitution would be a Class B misdemeanor punishable by imprisonment up to 90 days, a fine not to exceed \$250, or both. Ky. Rev. Stat. Ann. §§ 529.020(2), 506.030(2)(e), 532.090(2), 534.040(2)(b).

Although not specific to solicitation, it is possible that those who solicit sex with a minor could be charged with unlawful transaction with a minor in the third degree. Ky. Rev. Stat. Ann. § 530.070. This statute makes it a Class A misdemeanor when another “knowingly induces, assists, or causes a minor to engage in any other criminal activity.” Ky. Rev. Stat. Ann. § 530.070(1)(b), (2). The crime is punishable by imprisonment up to 1 year, a fine not to exceed \$500, or both. Ky. Rev. Stat. Ann. §§ 532.090(1), 534.040(2)(a).

2.3.1 Recommendation: Amend Ky. Rev. Stat. Ann. § 506.030 (Criminal solicitation) to differentiate between soliciting sex acts with a minor and soliciting sex acts with an adult by providing heightened penalties when the victim is a minor under 18.

2.3.2 Recommendation: Amend Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with a minor in the third degree) to provide heightened penalties when the unlawful transaction is “commercial sexual activity” as defined in Ky. Rev. Stat. Ann. § 529.010(2) (Definitions).

trafficking laws (in particular the term “obtains”) to the extent such interpretation does not conflict with state case law.

2.4 Penalties for buyers of commercial sex acts with minors are as high as federal penalties.

The penalty for child sex trafficking under Ky. Rev. Stat. Ann. § 529.100 (Human trafficking) is a Class B felony, or a Class A felony if the child was seriously physically injured. Class B felonies are punishable by an imprisonment term of 10–20 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 532.060(2)(b), 534.030(1). Class A felonies are punishable by an imprisonment term of 20–50 years or life imprisonment and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 532.060(2)(a), 534.030(1).

Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with a minor in the third degree) is a Class A misdemeanor with possible imprisonment not to exceed one year and a possible fine not to exceed \$500. Ky. Rev. Stat. Ann. §§ 530.070(2); 532.090(1), 534.040(2)(a).

In comparison, if the victim is under the age of 14, a conviction under the Trafficking Victims Protection Act (TVPA)⁸ for child sex trafficking is punishable by 15 years to life imprisonment and a fine not to exceed \$250,000. 18 U.S.C. §§ 1591(b)(1), 3559(a)(1), 3571(b)(3). If the victim is between the ages of 14–17 a conviction is punishable by 10 years to life imprisonment and a fine not to exceed \$250,000. 18 U.S.C. §§ 1591(b)(2), 3559(a)(1), 3571(b)(3). A conviction is punishable by mandatory life imprisonment however, if the buyer has a prior conviction for a federal sex offense⁹ against a minor. 18 U.S.C. § 3559(e)(1). To the extent buyers can be prosecuted under other federal CSEC laws,¹⁰ a conviction is punishable by penalties ranging from a fine not to exceed \$250,000 to life imprisonment and a fine not to exceed \$250,000.¹¹

2.5 Using the Internet or electronic communications to lure, entice, or purchase, or attempt to lure, entice, or purchase commercial sex acts with a minor is a separate crime or results in an enhanced penalty for buyers.

Ky. Rev. Stat. Ann. § 510.155(1) (Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities) criminalizes the “knowing[] use [of] a communications system, including computers, computer networks, computer bulletin boards, cellular telephones, or any other electronic means, for the purpose of procuring or promoting the use of a minor, or a peace officer posing as a minor if the person believes that the peace officer is a minor or is wanton or reckless in that belief, for any activity in violation” of certain listed crimes, including the crimes of human trafficking pursuant to Ky. Rev. Stat. Ann. § 529.100 (Human trafficking) “where that offense involves commercial sexual

⁸ Trafficking Victims Protection Act (TVPA) of 2000, Pub. L. No. 106-386, Division A, § 103(8), (9), 114 Stat. 1464 (signed into law on October 29, 2000); codified as amended at 22 U.S.C. 7102 § 103(8), (9).

⁹ Pursuant to 18 U.S.C. § 3559(e)(2), “federal sex offense” is defined as an offense under section 1591 [18 USCS § 1591] (relating to sex trafficking of children), 2241 [18 USCS § 2241] (relating to aggravated sexual abuse), 2242 [18 USCS § 2242] (relating to sexual abuse), 2244(a)(1) [18 USCS § 2244(a)(1)] (relating to abusive sexual contact), 2245 [18 USCS § 2245] (relating to sexual abuse resulting in death), 2251 [18 USCS § 2251] (relating to sexual exploitation of children), 2251A [18 USCS § 2251A] (relating to selling or buying of children), 2422(b) [18 USCS § 2422(b)] (relating to coercion and enticement of a minor into prostitution), or 2423(a) [18 USCS § 2423(a)] (relating to transportation of minors).

¹⁰ 18 U.S.C. §§ 2251A(b) (Selling or buying of children), 2251(a) (Sexual exploitation of children), 2423(a) (Transportation of a minor with intent for minor to engage in criminal sexual activity), 2422(a) (Coercion and enticement), 2252(a)(2), (a)(4) (Certain activities relating to material involving the sexual exploitation of minors).

¹¹ 18 U.S.C. §§ 2251A(b) (conviction punishable by imprisonment for 30 years to life and a fine), 2251(e) (conviction punishable by imprisonment for 15–30 years and a fine), 2423(a) (conviction punishable by imprisonment for 10 years to life and a fine), 2422(a) (conviction punishable by a fine, imprisonment up to 20 years, or both), 2252(b) (stating that a conviction under subsection (a)(2) is punishable by imprisonment for 5–20 years and a fine, while a conviction under subsection (a)(4) is punishable by imprisonment up to 10 years, a fine, or both.); *see also* 18 U.S.C §§ 3559(a)(1) (classifying all of the above listed offenses as felonies), 3571(b)(3) (providing a fine up to \$250,000 for any felony conviction).

activity” or Ky. Rev. Stat. Ann. Chapter 531 (Pornography). Moreover, under Ky. Rev. Stat. Ann. § 510.155(3), “the solicitation of a minor through electronic communication . . . shall be prima facie evidence of the person’s intent to commit the offense and the offense is complete at that point without regard to whether the person met or attempted to meet the minor.” This crime is a Class D felony punishable by an imprisonment term of 1–5 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 510.155(5), 532.060(2)(d), 534.030(1).

2.6 *No age mistake defense is permitted for a buyer of commercial sex acts with any minor under 18.*

Pursuant to Ky. Rev. Stat. Ann. § 529.180 (Ignorance of human trafficking minor victim's actual age not a defense),

In any prosecution under KRS 529.100 [Human trafficking] or 529.110 [Promoting human trafficking] involving commercial sexual activity with a minor, it shall not be a defense that the defendant was unaware of the minor's actual age.

However, some CSEC offenses expressly provide for a defense based on a good faith belief that the victim was not a minor. Pursuant to Ky. Rev. Stat. Ann. § 531.330 (Presumption as to minority),

(1) For purposes of KRS 529.040 [Promoting prostitution] where the offense involves commercial sexual activity and for the purposes of KRS 530.070 [Unlawful transaction with minor in the third degree], 531.080 [Special verdict], and 531.300 to 531.370,¹² any person who appears to be under the age of eighteen (18), or under the age of sixteen (16), shall be presumed to be under the age of eighteen (18), or under the age of sixteen (16), as the case may be.

(2) In any prosecution under KRS 529.040 [Promoting prostitution] where the offense involves commercial sexual activity by a minor and in any prosecution under KRS 530.070 [Unlawful transaction with minor in the third degree], 531.080 (Special verdict), and 531.300 to 531.370,¹³ the defendant may prove in exculpation that he in good faith reasonably believed that the person involved in the performance was not a minor.

(3) The presumption raised in subsection (1) of this section may be rebutted by any competent evidence.

2.6.1 Recommendation: Amend Ky. Rev. Stat. Ann. § 531.330(2) (Presumption as to minority) to expressly prohibit a mistake of age defense in prosecutions of CSEC offenses.

2.7 *Base penalties for buying sex acts with a minor under 18 are sufficiently high and not reduced for older minors.*

Kentucky’s trafficking law does not stagger penalties based on a minor’s age, and penalties are sufficiently high. Pursuant to Ky. Rev. Stat. Ann. § 529.100(2)(a), (b) (Human trafficking), human trafficking of a minor is a Class B felony punishable by an imprisonment term of 10–20 years; the offense becomes a Class A felony if the victim suffers a “serious physical injury.” Ky. Rev. Stat. Ann. § 529.100(2)(a), (b), 532.060(2)(b). Class A felonies are generally punishable by an imprisonment term of 20–50 years or life. Ky. Rev. Stat. Ann. § 532.060(2)(a) (Sentence of imprisonment for felony—Postincarceration supervision).

Similarly, Kentucky’s buyer-applicable CSEC law, Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with minor in the third degree), does not stagger penalties based on a minor’s age; however, penalties are relatively inconsequential regardless of the minor’s age. A conviction under Ky. Rev. Stat. Ann. § 530.070 is punishable as a Class A misdemeanor by up to 1 year imprisonment. Ky. Rev. Stat. Ann. §§ 530.070(2), 532.090(1).

¹² Offenses in sections 531.300 to 531.370 include, among others: §§ 531.310 (Use of a minor in a sexual performance), 531.320 (Promoting a sexual performance by a minor) and 531.335 (Possession or viewing of matter portraying a sexual performance by a minor).

¹³ See *supra* note 12.

2.8 *Financial penalties for buyers of commercial sex acts with minors are sufficiently high to make it difficult for buyers to hide the crime.*

In addition to any other fines, penalties, or forfeitures buyers may be subject to, Ky. Rev. Stat. Ann. § 529.130 (Human trafficking victims service fee) creates a \$10,000 fee to be paid by all those convicted of Ky. Rev. Stat. Ann. § 529.100 (Human trafficking).

Fines are statutorily authorized in felony and misdemeanor commercial sexual offenses against children. Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with a minor in the third degree), which is most likely to apply if the human trafficking provision doesn't cover buyers, is a Class A misdemeanor carrying a fine of \$500. Ky. Rev. Stat. Ann. §§ 530.070(2), 534.040(2)(a). A buyer convicted of the felony offense of Ky. Rev. Stat. Ann. § 529.100 (Human trafficking) or Ky. Rev. Stat. Ann. § 510.155 (Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities) faces a fine of \$1,000–\$10,000 “or double his gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. § 534.030(1).

A buyer may be subject to asset forfeiture if convicted of certain offenses. Ky. Rev. Stat. Ann. § 500.092(3) (Forfeiture of personal property not used as a residence triggered by violation or attempted violation of certain offenses – Forfeiture of real and personal property associated with violation or attempted violation of KRS 531.310 or 531.320) states,

The following offenses may trigger forfeiture of personal property under subsection (1) of this section:

- (a) KRS 17.546 [Registrant prohibited from using social networking websites, instant messaging or chat room programs accessible by minors, and may not “intentionally photograph, film, or video a minor through traditional or electronic means without the written consent of the minor’s parent, legal custodian, or guardian unless the registrant is the minor’s parent, legal custodian, or guardian.”];
- (b) KRS 508.140 [Stalking in the first degree] and 508.150 [Stalking in the second degree] involving the use of any equipment, instrument, machine, or other device by which communication or information is transmitted, including computers, the Internet or other electronic network, cameras or other recording devices, telephones or other personal communications devices, scanners or other copying devices, and any device that enables the use of a transmitting device;
- (c) KRS 510.155 [Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities];
- (d) KRS 530.064(1)(a) [Unlawful transaction with a minor in the first degree];
- (e) KRS 531.030 [Distribution of obscene matter to minors];
- (f) KRS 531.040 [Using minors to distribute obscene material];
- (g) KRS 531.310 [Use of a minor in a sexual performance];
- (h) KRS 531.320 [Promoting a sexual performance by a minor];
- (i) KRS 531.335 [Possession or viewing of matter portraying a sexual performance by a minor];
- (j) KRS 531.340 [Distribution of matter portraying a sexual performance by a minor];
- (k) KRS 531.350 [Promoting sale of material portraying a sexual performance by a minor];
- (l) KRS 531.360 [Advertising material portraying a sexual performance by a minor]; and
- (m) KRS 531.370 [Using minors to distribute material portraying a sexual performance by a minor].

Under Ky. Rev. Stat. Ann. § 500.092, property subject to forfeiture includes “all personal property which is not used as a permanent residence in this state which is used in connection with or acquired as a result of a violation or attempted violation of any of the statutes set out in subsection (3)” Ky. Rev. Stat. Ann. § 500.092(1).

Further, Ky. Rev. Stat. Ann. § 506.190¹⁴ (Criminal gang-related property subject to forfeiture under same criteria and process as set out in KRS 218A.405 to 218A.460) states, “All property used in connection with or acquired by a criminal gang . . . or any of its members in committing, attempting to commit, or facilitating the commission of a criminal offense shall be subject to forfeiture”

Ky. Rev. Stat. Ann. § 532.032 (Restitution) generally allows restitution to victims by stating that “[r]estitution to a named victim, if there is a named victim, shall be ordered in a manner consistent, insofar as possible, with the provisions of this section” *Fields v. Commonwealth*, 123 S.W.3d 914, 916 (Ky. Ct. App. 2003) also confirms that “under this statute restitution must now be considered during sentencing in all appropriate cases, and therefore that the General Assembly contemplated ordinary sentencing procedures as the foundation for restitutionary sentences” Ky. Rev. Stat. Ann. § 532.356(1) (Reimbursement and restitution as additional sanctions – Ineligibility to operate motor vehicle upon conviction of certain theft, fraud, and organized crime offenses) states in part, “Upon a person’s conviction and sentencing for any nonstatus juvenile offense, moving traffic violation, criminal violation, misdemeanor, or Class D felony offense, and, for the purposes of paragraph (b) of this subsection, any Class C felony offense listed in subsection (3) of this section, the court shall impose the following sanctions in addition to any imprisonment, fine, court cost, or community service” The provision goes on to list in paragraph (a) “[r]eimbursement to the state or local government” of certain incarceration and medical expenses and, in paragraph (b), “[r]estitution to the crime victim as set out in KRS 439.563, 532.032, and 532.033.” Therefore, a buyer could be sentenced to pay restitution for the misdemeanor crime of unlawful transaction with a minor in the third degree pursuant to Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with minor in the third degree), which applies to buyers of commercial sex with minors.

2.9 *Buying and possessing images of child sexual exploitation carries penalties as high as similar federal offenses.*

Ky. Rev. Stat. Ann. § 531.335(1) (Possession or viewing of matter portraying a sexual performance by a minor) criminalizes possession of images of child sexual exploitation (ICSE) when an individual “having knowledge of its content, character, and that the sexual performance¹⁵ is by a minor, . . . knowingly has in his or her possession or control any matter which visually depicts an actual sexual performance by a minor person; or intentionally views any matter which visually depicts an actual sexual performance by a minor person.” Inadvertently viewing such material or viewing it for investigative or law enforcement purposes or are exceptions under this statute. This crime is a Class D felony punishable by an imprisonment term of 1–5 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.335(2), 532.060(2)(d), 534.030(1). Ky. Rev. Stat. Ann. § 531.335 also subjects the buyer to asset forfeiture. Ky. Rev. Stat. Ann. § 500.092(3)(i).

In comparison, a federal conviction for possession of ICSE¹⁶ is generally punishable by imprisonment for 5–20 years and a fine not to exceed \$250,000.¹⁷ Subsequent convictions, however, are punishable by imprisonment up to 40 years and a fine not to exceed \$250,000.¹⁸

¹⁴ The text of Ky. Rev. Stat. Ann. § 506.190 cited here and elsewhere in this report includes amendments made by the enactment of House Bill 169 during the 2018 Regular Session of the Kentucky Legislature (effective April 26, 2018).

¹⁵ “Sexual performance” is defined for purposes of this provision as “any performance or part thereof which includes sexual conduct by a minor.” Ky. Rev. Stat. Ann. § 531.300(6). “Performance” is defined as “any play, motion picture, photograph or dance. Performance also means any other visual representation exhibited before an audience.” Ky. Rev. Stat. Ann. § 531.300(5).

¹⁶ 18 U.S.C. §§ 2252(a)(2), (a)(4) (Certain activities relating to material involving the sexual exploitation of minors), 2252A(a)(2)–(3) (Certain activities relating to material constituting or containing child pornography), 1466A(a), (b) (Obscene visual representations of the sexual abuse of children).

¹⁷ 18 U.S.C. § 2252(b) (stating that a conviction under subsection (a)(2) is punishable by imprisonment for 5–20 years and a fine, while a conviction under subsection (a)(4) is punishable by imprisonment up to 10 years, a fine, or both), 2252A(b)(1) (a conviction is punishable by imprisonment for 5–20 years and a fine), 1466A(a), (b) (stating that a conviction under subsection (a) is “subject to the penalties provided in section 2252A(b)(1),” imprisonment for 5–20 years and a fine, while a conviction under subsection (b) is “subject to the penalties provided in section

- 2.9.1 Recommendation: Amend Ky. Rev. Stat. Ann. § 531.335(1) (Possession or viewing of matter portraying a sexual performance by a minor) to impose more substantial penalties to reflect the seriousness of the offense.

2.10 *Convicted buyers of commercial sex acts with minors are required to register as sex offenders.*

Convicted buyers must register as sex offenders. Under Ky. Rev. Stat. Ann. § 17.510(2) (Registration system for adults who have committed sex crimes or crimes against minors – persons required to register),

A registrant shall, on or before the date of his or her release by the court, the parole board, the cabinet, or any detention facility, register with the appropriate local probation and parole office in the county in which he or she intends to reside. The person in charge of the release shall facilitate the registration process.

Ky. Rev. Stat. Ann. § 17.500 (Definitions for KRS 17.500 to 17.580) defines “registrant” to include “[a]ny person eighteen (18) years of age or older at the time of the offense or any youthful offender,¹⁹ as defined in KRS 600.020, who has committed: 1. A sex crime;²⁰ or 2. A criminal offense against a victim who is a minor.” Ky. Rev. Stat. Ann. § 17.500(5)(a). In turn, “criminal offense against a victim who is a minor” is defined in Ky. Rev. Stat. Ann. § 17.500(3),²¹ which states,

(a) Except as provided in paragraph (b) of this subsection, “criminal offense against a victim who is a minor” means any of the following offenses if the victim is under the age of eighteen (18) at the time of the commission of the offense:

1. Kidnapping, as set forth in KRS 509.040, except by a parent;
2. Unlawful imprisonment, as set forth in KRS 509.020, except by a parent;
3. Sex crime;
4. Promoting a sexual performance of a minor, as set forth in KRS 531.320;
5. Human trafficking involving commercial sexual activity, as set forth in KRS 529.100;
6. Promoting human trafficking involving commercial sexual activity, as set forth in KRS 529.110;
7. Promoting prostitution, as set forth in KRS 529.040, when the defendant advances or profits from the prostitution of a person under the age of eighteen (18);
8. Use of a minor in a sexual performance, as set forth in KRS 531.310;
9. Sexual abuse, as set forth in KRS 510.120 and 510.130;
10. Unlawful transaction with a minor in the first degree, as set forth in KRS 530.064(1)(a);

2252A(b)(2),” imprisonment up to 10 years, a fine, or both); *see also* 18 U.S.C §§ 3559(a)(1) (classifying all of the above listed offenses as felonies), 3571(b)(3) (providing a fine up to \$250,000 for any felony conviction).

¹⁸ 18 U.S.C. §§ 2252(b) (stating if a person has a prior conviction under subsection (a)(2), or a list of other statutes, a conviction is punishable by a fine and imprisonment for 15–40 years, but if a person has a prior conviction under subsection (a)(4), or a list of other statutes, a conviction is punishable by a fine and imprisonment for 10–20 years), 2252A(b)(1) (stating if a person has a prior conviction under subsection (a)(2), (a)(3), or a list of other statutes, a conviction is punishable by a fine and imprisonment for 15–40 years), 1466A(a), (b) (stating that the penalty scheme for section 2252A(b) applies); *see also* 18 U.S.C §§ 3559(a)(1) (classifying all of the above listed offenses as felonies), 3571(b)(3) (providing a fine up to \$250,000 for any felony conviction).

¹⁹ Ky. Rev. Stat. Ann. § 17.510(6)(b), (7)(b) further clarifies the registration requirement, stating, “No person shall be required to register under this subsection for a juvenile adjudication if such an adjudication in this Commonwealth would not create a duty to register”

²⁰ Ky. Rev. Stat. Ann. § 17.500(8) defines “sex crime” as “(a) A felony offense defined in KRS Chapter 510 [Sexual offenses], or KRS 530.020 [Incest], 530.064(1)(a) [Unlawful transaction with a minor in the first degree], 531.310 [Use of a minor in a sexual performance], or 531.320 [Promoting a sexual performance by a minor]; (b) A felony attempt to commit a felony offense specified in paragraph (a) of this subsection”

²¹ The text of Ky. Rev. Stat. Ann. § 17.500 cited here and elsewhere in this report includes amendments made by the enactment of Senate Bill 181 during the 2018 Regular Session of the Kentucky Legislature (effective July 14, 2018).

11. Any offense involving a minor or depictions of a minor, as set forth in KRS Chapter 531 [Pornography];
 12. Any attempt to commit any of the offenses described in subparagraphs 1. to 10. of this paragraph;
 13. Solicitation to commit any of the offenses described in subparagraphs 1. to 10. of this paragraph; and
 14. Any offense from another state or territory, any federal offense, or any offense subject to a court martial of the United States Armed Forces, which is similar to any of the offenses described in subparagraphs 1. to 13. of this paragraph.
- (b) Conduct which is criminal only because of the age of the victim shall not be considered a criminal offense against a victim who is a minor if the perpetrator was under the age of eighteen (18) at the time of the commission of the offense

Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with a minor in the third degree), however, is not included in the definition.

Legal Components:

- 3.1 *Penalties for trafficking a child for sexual exploitation are as high as federal penalties.*
- 3.2 *Creating and distributing images of child sexual exploitation carries penalties as high as similar federal offenses.*
- 3.3 *Using the Internet or electronic communications to lure, entice, recruit, or sell commercial sex acts with a minor is a separate crime or results in an enhanced penalty for traffickers.*
- 3.4 *Financial penalties for traffickers, including asset forfeiture, are sufficiently high.*
- 3.5 *Convicted traffickers are required to register as sex offenders.*
- 3.6 *Laws relating to parental custody and termination of parental rights include sex trafficking or commercial sexual exploitation of children (CSEC) offenses as grounds for sole custody or termination in order to prevent traffickers from exploiting their parental rights as a form of control*

Legal Analysis:

- 3.1 *Penalties for trafficking a child for sexual exploitation are as high as federal penalties.*

Traffickers of children for commercial sexual exploitation are subject to prosecution under several criminal statutes. Human trafficking of a minor for commercial sexual activity, which includes prostitution or production of images of child sexual exploitation (ICSE) and sexual performance, is a Class B felony punishable by an imprisonment term of 10–20 years and a possible fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 529.100, 529.010(2), (5), 532.060(2)(b), 534.030(1). Additionally, if serious physical injury occurs to the minor victim, the crime becomes a Class A felony with an imprisonment term of 20–50 years or life imprisonment and a possible fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 529.100(2), 532.060(2)(a), 534.030(1).

Ky. Rev. Stat. Ann. § 529.110 (Promoting human trafficking) is a Class C felony if the victim is under 18 and is punishable by an imprisonment term of 5–10 years and a possible fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 529.110 (2), 532.060(2)(c), 534.030(1).

If prosecuted as a prostitution case, Ky. Rev. Stat. Ann. § 529.040(1) (Promoting prostitution) states that “[a] person is guilty of promoting prostitution when he knowingly advances²² or profits from prostitution.” Under subsection (2), “Promoting prostitution is a Class A misdemeanor unless the person managed, supervised, controlled, or owned, either alone or in association with others, a house of prostitution or a prostitution business or enterprise involving prostitution activity by two (2) or more prostitutes, in which case it is a Class D felony.” If the crime is a Class A misdemeanor, the individual faces up to 1 year imprisonment and a fine not to exceed \$500. Ky. Rev. Stat. Ann. §§ 532.090(1), 534.040(2)(a). If it is a Class D felony, the individual faces an imprisonment term of 1–5 years and a possible fine of \$1,000–\$10,000 “or double his gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 532.060(2)(d), 534.030(1).

²² “A person ‘advances prostitution’ when acting other than as a prostitute or as a patron thereof, he or she knowingly causes or aids a person to engage in prostitution, procures or solicits patrons for prostitution, provides persons or premises for prostitution purposes, operates or assists in the operation of a house of prostitution or a prostitution enterprise, or engages in any conduct designed to institute, aid or facilitate an act or enterprise of prostitution.” Ky. Rev. Stat. Ann. § 529.010(1).

A trafficker commits a Class C felony for Ky. Rev. Stat. Ann. § 531.310 (Use of a minor in a sexual performance) if the trafficker “employs, consents to, authorizes or induces a minor to engage in a sexual performance.” Ky. Rev. Stat. Ann. § 531.310(1). This crime is punishable by an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(a), 532.060(2)(c), 534.030(1). If the minor is under 16, the crime is a Class B felony punishable by an imprisonment term of 10–20 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(b), 532.060(2)(b), 534.030(1). If the minor is physically injured during the sexual performance, the crime is a Class A felony punishable by an imprisonment term of 20–50 years and a fine of \$1,000–10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(c), 532.060(2)(a), 534.030(1).

Similarly, a trafficker could be charged with Ky. Rev. Stat. Ann. § 531.320 (Promoting a sexual performance by a minor), which occurs when an individual “knowing the character and content thereof, . . . produces, directs or promotes any performance which includes sexual conduct by a minor.” Ky. Rev. Stat. Ann. § 531.320(1). When the minor involved is between 16 and 18, the crime is a Class C felony punishable by an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.320(2)(a), 532.060(2)(c), 534.030(1). When the minor involved is under 16, the crime is a Class B felony punishable by an imprisonment term of 10–20 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.320(2)(b), 532.060(2)(b), 534.030(1). If the minor is physically injured while engaging in the sexual performance, the crime is a Class A felony punishable by an imprisonment term of 20–50 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.320(2)(c), 532.060(2)(a), 534.030(1).

In comparison, if the victim is under the age of 14, a conviction under the Trafficking Victims Protection Act (TVPA)²³ for child sex trafficking is punishable by 15 years to life imprisonment and a fine not to exceed \$250,000. 18 U.S.C. §§ 1591(b)(1), 3559(a)(1), 3571(b)(3). If the victim is between the ages of 14–17 a conviction is punishable by 10 years to life imprisonment and a fine not to exceed \$250,000. 18 U.S.C. §§ 1591(b)(2), 3559(a)(1), 3571(b)(3). A conviction is punishable by mandatory life imprisonment however, if the trafficker has a prior conviction for a federal sex offense²⁴ against a minor. 18 U.S.C. § 3559(e)(1).

3.2 *Creating and distributing images of child sexual exploitation carries penalties as high as similar federal offenses.*

Ky. Rev. Stat. Ann. § 531.310 (Use of a minor in a sexual performance)²⁵ and Ky. Rev. Stat. Ann. § 531.320 (Promoting²⁶ a sexual performance by a minor) are Class C felonies when the minor is between 16 and 18, punishable by an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(a), 531.320(2)(a), 532.060(2)(c), 534.030(1). If the minor is under 16, the crimes are Class B felonies punishable by an imprisonment term of 10–20 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(b), 531.320(2)(b), 532.060(2)(b),

²³ See *supra* note 8.

²⁴ See *supra* note 9.

²⁵ “Sexual performance” is defined as “any performance or part thereof which includes sexual conduct by a minor.” Ky. Rev. Stat. Ann. § 531.300(6). “Performance” is defined as “any play, motion picture, photograph or dance. Performance also means any other visual representation exhibited before an audience.” Ky. Rev. Stat. Ann. § 531.300(5). *Logston v. Commonwealth*, 973 S.W.2d 70, 73 (Ky. Ct. App. 1998) notes that “[t]he prohibition against ‘sexual conduct by a minor’ set forth in KRS 531.300(4) is directed at forbidding child pornography; therefore, . . . the state is not required to limit that prohibition to obscene sexual conduct as obscenity is defined in *Miller*.” *Id.*

²⁶ “Promot[ing]” is defined as “to prepare, publish, print, procure or manufacture, or to offer or agree to do the same.” Ky. Rev. Stat. Ann. § 531.300(7).

534.030(1). If the minor was physically injured during the sexual performance, they are Class A felonies punishable by an imprisonment term of 20–50 years and a fine of \$1,000–10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.310(2)(c), 531.320(2)(c), 532.060(2)(a), 534.030(1).

Distributing images of child sexual exploitation (ICSE) is prohibited under Ky. Rev. Stat. Ann. § 531.340(1) (Distribution of matter portraying a sexual performance by a minor). Subsection (1) states,

A person is guilty of distribution of matter portraying a sexual performance by a minor when, having knowledge of its content and character, he or she:

- (a) Sends or causes to be sent into this state for sale or distribution; or
- (b) Brings or causes to be brought into this state for sale or distribution; or
- (c) In this state, he or she:
 1. Exhibits for profit or gain; or
 2. Distributes; or
 3. Offers to distribute; or
 4. Has in his or her possession with intent to distribute, exhibit for profit or gain or offer to distribute, any matter portraying a sexual performance by a minor.

The first offense is a Class D felony punishable by an imprisonment term of 1–5 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.340(3), 532.060(2)(d), 534.030(1). Second and subsequent offenses are Class C felonies subject to 5–10 year sentences and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.340(3), 532.060(2)(c), 534.030(1).

In comparison, if the victim is under the age of 14, a conviction under the TVPA for child sex trafficking is punishable by 15 years to life imprisonment and a fine not to exceed \$250,000. 18 U.S.C. §§ 1591(b)(1), 3559(a)(1), 3571(b)(3). If the victim is between the ages of 14–17 a conviction is punishable by 10 years to life imprisonment and a fine not to exceed \$250,000. 18 U.S.C. §§ 1591(b)(2), 3559(a)(1), 3571(b)(3). A conviction is punishable by mandatory life imprisonment however, if the trafficker has a prior conviction for a federal sex offense²⁷ against a minor. 18 U.S.C. § 3559(e)(1). Additionally, a federal conviction for distribution of ICSE²⁸ is generally punishable by imprisonment for 5–20 years and a fine not to exceed \$250,000.²⁹ Subsequent convictions, however, are punishable by imprisonment up to 40 years and a fine not to exceed \$250,000.³⁰

3.3 *Using the Internet or electronic communications to lure, entice, recruit, or sell commercial sex acts with a minor is a separate crime or results in an enhanced penalty for traffickers.*

²⁷ See *supra* note 9.

²⁸ 18 U.S.C. §§ 2252(a)(1), (a)(2), (a)(3) (Certain activities relating to material involving the sexual exploitation of minors), 2252A(a)(2), (a)(3) (Certain activities relating to material constituting or containing child pornography), 1466A(a) (Obscene visual representations of the sexual abuse of children).

²⁹ 18 U.S.C. §§ 2252(b) (stating that a conviction under subsection (a)(1), (a)(2) or (a)(3) is punishable by imprisonment for 5–20 years and a fine), 2252A(b)(1) (a conviction is punishable by imprisonment for 5–20 years and a fine), 1466A(a), (b) (stating that a conviction under subsection (a) is “subject to the penalties provided in section 2252A(b)(1),” imprisonment for 5–20 years and a fine, while a conviction under subsection (b) is “subject to the penalties provided in section 2252A(b)(2),” imprisonment up to 10 years, a fine, or both); see also 18 U.S.C §§ 3559(a)(1) (classifying all of the above listed offenses as felonies), 3571(b)(3) (providing a fine up to \$250,000 for any felony conviction).

³⁰ 18 U.S.C. §§ 2252(b) (stating if a person has a prior conviction under subsection (a)(1), (a)(2), or (a)(3) or a list of other statutes, a conviction is punishable by a fine and imprisonment for 15–40 years), 2252A(b)(1) (stating if a person has a prior conviction under subsection (a)(2), (a)(3), or a list of other statutes, a conviction is punishable by a fine and imprisonment for 15–40 years), 1466A(a), (b) (stating that the penalty scheme for section 2252A(b) applies); see also 18 U.S.C. §§ 3559(a)(1) (classifying all of the above listed offenses as felonies), 3571(b)(3) (providing a fine up to \$250,000 for any felony conviction).

Ky. Rev. Stat. Ann. § 510.155(1) (Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities) states,

It shall be unlawful for any person to knowingly use a communications system, including computers, computer networks, computer bulletin boards, cellular telephones, or any other electronic means, for the purpose of procuring or promoting the use of a minor, or a peace officer posing as a minor if the person believes that the peace officer is a minor or is wanton or reckless in that belief, for any activity in violation of KRS 510.040 [Rape in the first degree], 510.050 [Rape in the second degree], 510.060 [Rape in the third degree], 510.070 [Sodomy in the first degree], 510.080 [Sodomy in the second degree], 510.090 [Sodomy in the third degree], 510.110 [Sexual abuse in the first degree], 529.100 [Human trafficking] where that offense involves commercial sexual activity, or 530.064(1)(a), or KRS Chapter 531.

Under this statute it is not necessary for the person to have met, or attempted to meet with the minor for the offense to be committed. The electronic solicitation of a minor is “prima facie evidence of the person’s intent to commit the offense.” Ky. Rev. Stat. Ann. § 510.155 (3). This crime is a Class D felony punishable by an imprisonment term of 1–5 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 510.155(5), 532.060(2)(d), 534.030(1).

3.4 *Financial penalties for traffickers, including asset forfeiture, are sufficiently high.*

In addition to any other fines, penalties, or forfeitures traffickers may be subject to, Ky. Rev. Stat. Ann. § 529.130 (Human trafficking victims service fee) creates a \$10,000 fee to be paid by all those convicted of Ky. Rev. Stat. Ann. § 529.100 (Human trafficking) or § 529.110 (Promoting human trafficking).

A trafficker convicted of the felony offenses of Ky. Rev. Stat. Ann. § 529.100 (Human trafficking), § 529.110 (Promoting human trafficking), or § 510.155 (Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities) faces a fine of \$1,000–\$10,000 “or double his gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. § 534.030(1).

A trafficker shall be subject to mandatory, criminal asset forfeiture if convicted of certain offenses. Ky. Rev. Stat. Ann. § 500.092(3) (Forfeiture of personal property not used as a residence triggered by violation or attempted violation of certain offenses – Forfeiture of real and personal property associated with violation or attempted violation of KRS 531.310 or 531.320) allows asset forfeiture for the following crimes:

- (a) KRS 17.546 [Registrant prohibited from using social networking Web site or instant messaging or chat room program accessible by minors, or intentionally photograph, film, or video a minor through traditional or electronic means without written consent].
- (b) KRS 508.140 [Stalking in the first degree] and 508.150 [Stalking in the second degree] involving the use of any equipment, instrument, machine, or other device by which communication or information is transmitted, including computers, the Internet or other electronic network, cameras or other recording devices, telephones or other personal communications devices, scanners or other copying devices, and any device that enables the use of a transmitting device;
- (c) KRS 510.155 [Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities];
- (d) KRS 530.064(1)(a) [Unlawful transaction with a minor in the first degree];
- (e) KRS 531.030 [Distribution of obscene matter to minors];
- (f) KRS 531.040 [Using minors to distribute obscene material];
- (g) KRS 531.310 [Use of a minor in a sexual performance];
- (h) KRS 531.320 [Promoting a sexual performance by a minor];
- (i) KRS 531.335 [Possession or viewing of matter portraying a sexual performance by a minor];

- (j) KRS 531.340 [Distribution of matter portraying a sexual performance by a minor];
- (k) KRS 531.350 [Promoting sale of material portraying a sexual performance by a minor];
- (l) KRS 531.360 [Advertising material portraying a sexual performance by a minor]; and
- (m) KRS 531.370 [Using minors to distribute material portraying a sexual performance by a minor].

Under Ky. Rev. Stat. Ann. § 500.092(1)(a), property subject to forfeiture includes

all personal property which is not used as a permanent residence in this state which is used in connection with or acquired as a result of a violation or attempted violation of any of the statutes set out in subsection (3), and notwithstanding KRS 500.090 [Forfeiture], all real and personal property in this state which is used in connection with or acquired as a result of a violation or attempted violation of KRS 531.310 [Use of a minor in a sexual performance] or 531.320 [Promoting a sexual performance by a minor] shall be subject to forfeiture under the same terms, conditions, and defenses and using the same process as set out in KRS 218A.405 to 218A.460 for property subject to forfeiture under that chapter.

The property may be seized upon process issued by the court, or without process where the seizure of property is incident to lawful arrest, incident to a search under a valid search warrant, where the property has been the subject of a prior judgment in favor of the state, or where the law enforcement agency has probable cause to believe the property is dangerous or subject to forfeiture, pursuant to Ky. Rev. Stat. Ann. § 218A.415 (Procedure for seizure of property). Following an order of forfeiture, 85 percent of the value of the property shall be paid to the law enforcement agency who seized the property and 15 percent shall be paid to the Office of the Attorney General, pursuant to Ky. Rev. Stat. Ann. § 218A.420(4) (Procedure for disposal of seized and forfeited property – Distribution of proceeds – Administrative regulations on use of funds – Adoption of policies for seizure of forfeitable assets – Asset-forfeiture training – Vehicles – Joint operations).

Further, Ky. Rev. Stat. Ann. § 506.190³¹ (Criminal gang-related property subject to forfeiture under same criteria and process as set out in KRS 218A.405 to 218A.460) states, “All property used in connection with or acquired by a criminal gang . . . or any of its members in committing, attempting to commit, or facilitating the commission of a criminal offense shall be subject to forfeiture”

Lastly, for certain crimes a trafficker is subject to mandatory restitution. Ky. Rev. Stat. Ann. § 532.032 (Restitution) generally allows restitution to victims by stating that “[r]estitution to a named victim, if there is a named victim, shall be ordered in a manner consistent, insofar as possible, with the provisions of this section” Ky. Rev. Stat. Ann. § 532.032(1). *Fields v. Commonwealth*, 123 S.W.3d 914, 916 (Ky. Ct. App. 2003) also confirms that “under this statute restitution must now be considered during sentencing in all appropriate cases, and therefore that the General Assembly contemplated ordinary sentencing procedures as the foundation for restitutionary sentences” Ky. Rev. Stat. Ann. § 532.356(1) (Reimbursement and restitution as additional sanctions – Ineligibility to operate motor vehicle upon conviction of certain theft, fraud, and organized crime offenses) states in part, “Upon a person’s conviction and sentencing for any nonstatus juvenile offense, moving traffic violation, criminal violation, misdemeanor, or Class D felony offense, and, for the purposes of paragraph (b) of this subsection, any Class C felony offense listed in subsection (3) of this section,³² the court shall impose

³¹ See *supra* note 14.

³² Pursuant to Ky. Rev. Stat. § 532.356 (Reimbursement and restitution as additional sanctions – Ineligibility to operate motor vehicle upon conviction of certain theft, fraud, and organized crime offenses),

In addition to any other penalty allowed by law, a court may declare the defendant ineligible to operate a motor vehicle for the period of time that any amount of restitution ordered under this section remains unpaid, where the restitution is imposed as the result of the commission of the following offenses:

.....
KRS 506.120 (engaging in organized crime).

the following sanctions in addition to any imprisonment, fine, court cost, or community service” The provision goes on to list in paragraph (a) “[r]eimbursement to the state or local government” of certain incarceration and medical expenses and, in paragraph (b), “[r]estitution to the crime victim as set out in KRS 439.563, 532.032, and 532.033.”

3.5 *Convicted traffickers are required to register as sex offenders.*

Convicted traffickers must register as sex offenders. Under Ky. Rev. Stat. Ann. § 17.510(2) (Registration system for adults who have committed sex crimes or crimes against minors – persons required to register),

A registrant shall, on or before the date of his or her release by the court, the parole board, the cabinet, or any detention facility, register with the appropriate local probation and parole office in the county in which he or she intends to reside. The person in charge of the release shall facilitate the registration process.

Ky. Rev. Stat. Ann. § 17.500 (Definitions for KRS 17.500 to 17.580) defines “registrant” to include “[a]ny person eighteen (18) years of age or older at the time of the offense or any youthful offender,³³ as defined in KRS 600.020, who has committed: 1. A sex crime;³⁴ or 2. A criminal offense against a victim who is a minor.” Ky. Rev. Stat. Ann. § 17.500(5)(a). A “criminal offense against a victim who is a minor” is defined in Ky. Rev. Stat. Ann. § 17.500(3),³⁵ which states,

(a) Except as provided in paragraph (b) of this subsection, “criminal offense against a victim who is a minor” means any of the following offenses if the victim is under the age of eighteen (18) at the time of the commission of the offense:

1. Kidnapping, as set forth in KRS 509.040, except by a parent;
2. Unlawful imprisonment, as set forth in KRS 509.020, except by a parent;
3. Sex crime;
4. Promoting a sexual performance of a minor, as set forth in KRS 531.320;
5. Human trafficking involving commercial sexual activity, as set forth in KRS 529.100;
6. Promoting human trafficking involving commercial sexual activity, as set forth in KRS 529.110;
7. Promoting prostitution, as set forth in KRS 529.040, when the defendant advances or profits from the prostitution of a person under the age of eighteen (18);
8. Use of a minor in a sexual performance, as set forth in KRS 531.310;
9. Sexual abuse, as set forth in KRS 510.120 and 510.130;
10. Unlawful transaction with a minor in the first degree, as set forth in KRS 530.064(1)(a);
11. Any offense involving a minor or depictions of a minor, as set forth in KRS Chapter 531 [Pornography];
12. Any attempt to commit any of the offenses described in subparagraphs 1. to 10. of this paragraph;
13. Solicitation to commit any of the offenses described in subparagraphs 1. to 10. of this paragraph; and
14. Any offense from another state or territory, any federal offense, or any offense subject to a court martial of the United States Armed Forces, which is similar to any of the offenses described in subparagraphs 1. to 13. of this paragraph.

³³ Ky. Rev. Stat. Ann. § 17.510(6)(b), (7)(b) further clarifies the registration requirement, stating, “No person shall be required to register under this subsection for a juvenile adjudication if such an adjudication in this Commonwealth would not create a duty to register”

³⁴ Ky. Rev. Stat. Ann. § 17.500(8) defines “sex crime” as “(a) A felony offense defined in KRS Chapter 510 [Sexual offenses], or KRS 530.020 [Incest], 530.064(1)(a) [Unlawful transaction with a minor in the first degree], 531.310 [Use of a minor in a sexual performance], or 531.320 [Promoting a sexual performance by a minor]; (b) A felony attempt to commit a felony offense specified in paragraph (a) of this subsection”

³⁵ See *supra* note 21.

(b) Conduct which is criminal only because of the age of the victim shall not be considered a criminal offense against a victim who is a minor if the perpetrator was under the age of eighteen (18) at the time of the commission of the offense;

3.6 *Laws relating to parental custody and termination of parental rights include sex trafficking or commercial sexual exploitation of children (CSEC) offenses as grounds for sole custody or termination in order to prevent traffickers from exploiting their parental rights as a form of control.*

In Kentucky, a human trafficker would likely lose parental rights under Ky. Rev. Stat. Ann. § 625.090 (Grounds for termination). Ky. Rev. Stat. Ann. § 625.090(1)³⁶ allows for termination if:

[T]he Circuit Court finds from the pleadings and by clear and convincing evidence that:

(a)

. . . .

4. The parent has been convicted of a criminal charge relating to the physical or sexual abuse or neglect of any child and that physical or sexual abuse, neglect, or emotional injury to the child named in the present termination action is likely to occur if the parental rights are not terminated;

(b) The Cabinet for Health and Family Services has filed a petition with the court pursuant to KRS 620.180 [Administrative regulations]; and

(c) Termination would be in the best interest of the child.

Ky. Rev. Stat. § 625.090(3) sets out factors to consider “[i]n determining the best interest of the child and the existence of a ground for termination” Ky. Rev. Stat. Ann. § 625.090(2) further states that “[n]o termination of parental rights shall be ordered unless the Circuit Court also finds by clear and convincing evidence the existence of one (1) or more of the following grounds: . . . (d) That the parent has been convicted of a felony that involved the infliction of serious physical injury to any child; . . . (f) That the parent has caused or allowed the child to be sexually abused or exploited” Ky. Rev. Stat. Ann. § 625.090(2)(d), (f). Since human trafficking could seriously injure a minor victim, it is possible that parental rights can be terminated through this statute.

³⁶ The text of Ky. Rev. Stat. Ann. § 625.090 cited here and elsewhere in this report includes amendments made by the enactment of House Bill 1 during the 2018 Regular Session of the Kentucky Legislature (effective July 14, 2018).

Legal Components:

- 4.1 *The acts of assisting, enabling, or financially benefitting from child sex trafficking are included as criminal offenses in the state sex trafficking statute.*
- 4.2 *Financial penalties, including asset forfeiture laws, are in place for those who benefit financially from or aid and assist in committing domestic minor sex trafficking.*
- 4.3 *Promoting and selling child sex tourism is illegal.*
- 4.4 *Promoting and selling images of child sexual exploitation carries penalties as high as similar federal offenses.*

Legal Analysis:

- 4.1 *The acts of assisting, enabling, or financially benefitting from child sex trafficking are included as criminal offenses in the state sex trafficking statute.*

A facilitator can be charged with promoting human trafficking under Ky. Rev. Stat. Ann. § 529.110 (Promoting human trafficking), which includes when a person intentionally “[b]enefits financially or receives anything of value from knowing participation in human trafficking.” Ky. Rev. Stat. Ann. § 529.110(1)(a). Promoting human trafficking of a minor is a Class C felony. Ky. Rev. Stat. Ann. § 529.110(2).

A facilitator may also be charged with the Class D felony of promoting prostitution under Ky. Rev. Stat. Ann. § 529.040 (Promoting prostitution), which is defined as including an individual “engag[ing] in any conduct designed to institute, aid or facilitate an act or enterprise of prostitution” when two or more individuals are prostituted. Ky. Rev. Stat. Ann. §§ 529.010(1), 529.040(2).³⁷ Similarly, if the facilitator promotes the prostitution of only one victim, then the facilitator can be charged with a Class A misdemeanor. Ky. Rev. Stat. Ann. § 529.040(2). Similarly, the crime of permitting prostitution pursuant to Ky. Rev. Stat. Ann. § 529.070 (Permitting prostitution) applies to facilitators and creates a Class B misdemeanor when an individual “having possession or control of premises which he knows or has reasonable cause to know are being used for prostitution purposes, . . . fails to make reasonable and timely effort to halt or abate such use.”

Under Ky. Rev. Stat. Ann. § 531.320 (Promoting a sexual performance by a minor) it is unlawful when an individual “knowing the character and content thereof, . . . produces, directs or promotes any performance which includes sexual conduct by a minor.” Ky. Rev. Stat. Ann. § 531.320(1). A first offense is a Class C felony if the minor is between the ages of sixteen and eighteen, a class B felony if the minor is under the age of sixteen, and a Class A felony if the minor suffers physical injury as the result of the performance. Ky. Rev. Stat. Ann. § 531.320(2). These offenses could be punishable by an imprisonment term ranging from 5–50 years or life imprisonment and a possible fine of \$1,000–\$10,000. Ky. Rev. Stat. Ann. §§ 531.320(2), 532.060(2), 534.030(1).

Finally, a facilitator may be convicted of engaging in organized crime pursuant to Ky. Rev. Stat. Ann § 506.120 (Engaging in organized crime).³⁸ A conviction under this section is a Class B felony punishable by 10–20 years imprisonment and a fine of \$1,000–\$10,000 “or double his gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 506.120(2), 534.030(1).

³⁷ The definition of “advancing prostitution” from Ky. Rev. Stat. Ann. § 529.010 is used, since one is guilty of promoting prostitution under Ky. Rev. Stat. Ann. § 529.040 if one “knowingly advances or profits from prostitution.”

³⁸ See *supra* Component 3.1 for a discussion of the relevant provision of Ky. Rev. Stat. Ann. § 506.120.

4.2 *Financial penalties, including asset forfeiture laws, are in place for those who benefit financially from or aid and assist in committing domestic minor sex trafficking.*

In addition to any other fines, penalties, or forfeitures facilitators may be subject to, Ky. Rev. Stat. Ann. § 529.130 (Human trafficking victims service fee) creates a \$10,000 fee to be paid by all those convicted of Ky. Rev. Stat. Ann. §§ 529.100 (Human trafficking) or 529.110 (Promoting human trafficking).

Under Ky. Rev. Stat. Ann. § 500.092(3) (Forfeiture of personal property not used as a residence triggered by violation or attempted violation of certain offenses – Forfeiture of real and personal property associated with violation or attempted violation of KRS 531.310 or 531.320) a facilitator of domestic minor sex trafficking may be subject to asset forfeiture if convicted of certain offenses, including the following:

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- (e) KRS 531.030 [Distribution of obscene matters to minors];
- (f) KRS 531.040 [Using minors to distribute obscene material];
-
- (h) KRS 531.320 [Promoting a sexual performance by a minor];
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- (j) KRS 531.340 [Distribution of matter portraying a sexual performance by a minor];
- (k) KRS 531.350 [Promoting sale of material portraying a sexual performance by a minor];
- (l) KRS 531.360 [Advertising material portraying a sexual performance by a minor]; and
- (m) KRS 531.370 [Using minors to distribute material portraying a sexual performance by a minor].

Under Ky. Rev. Stat. Ann. § 500.092, property subject to forfeiture includes “all personal property which is not used as a permanent residence in this state which is used in connection with or acquired as a result of a violation or attempted violation of any of the statutes set out in subsection (3)” Ky. Rev. Stat. Ann. § 500.092(1). The property may be seized upon process issued by the court, or without process where the seizure of property is incident to lawful arrest, incident to a search under a valid search warrant, where the property has been the subject of a prior judgment in favor of the state, or where the law enforcement agency has probable cause to believe the property is dangerous or subject to forfeiture, pursuant to Ky. Rev. Stat. Ann. § 218A.415 (Procedure for seizure of property). Following an order of forfeiture, 85 percent of the value of the property shall be paid to the law enforcement agency who seized the property and 15 percent shall be paid to the Office of the Attorney General, pursuant to Ky. Rev. Stat. Ann. § 218A.420(4) (Procedure for disposal of seized and forfeited property – Distribution of proceeds – Administrative regulations on use of funds – Adoption of policies for seizure of forfeitable assets – Asset-forfeiture training – Vehicles – Joint operations).

Further, Ky. Rev. Stat. Ann. § 506.190³⁹ (Criminal gang-related property subject to forfeiture under same criteria and process as set out in KRS 218A.405 to 218A.460) states, “All property used in connection with or acquired by a criminal gang . . . or any of its members in committing, attempting to commit, or facilitating the commission of a criminal offense shall be subject to forfeiture”

Other financial penalties related to facilitating domestic minor sex trafficking may also be imposed upon conviction. Promoting human trafficking pursuant to Ky. Rev. Stat. Ann. § 529.110 (Promoting human trafficking) and promoting prostitution pursuant to Ky. Rev. Stat. Ann. § 529.040 (Promoting prostitution), in addition to prison sentences, carry fines of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. § 534.030(1).

Lastly, for certain crimes a facilitator is subject to mandatory restitution. Ky. Rev. Stat. Ann. § 532.032 (Restitution) generally allows restitution to victims by stating that “[r]estitution to a named victim, if there is a named victim, shall be ordered in a manner consistent, insofar as possible, with the provisions of this section”

³⁹ See *supra* note 14.

.” Ky. Rev. Stat. Ann. § 532.032(1). *Fields v. Commonwealth*, 123 S.W.3d 914, 916 (Ky. Ct. App. 2003) also confirms that “under this statute restitution must now be considered during sentencing in all appropriate cases, and therefore that the General Assembly contemplated ordinary sentencing procedures as the foundation for restitutionary sentences” Ky. Rev. Stat. Ann. § 532.356(1) (Reimbursement and restitution as additional sanctions – Ineligibility to operate motor vehicle upon conviction of certain theft, fraud, and organized crime offenses) states in part, “Upon a person’s conviction and sentencing for any nonstatus juvenile offense, moving traffic violation, criminal violation, misdemeanor, or Class D felony offense, and, for the purposes of paragraph (b) of this subsection, any Class C felony offense listed in subsection (3) of this section, the court shall impose the following sanctions in addition to any imprisonment, fine, court cost, or community service” The provision goes on to list in paragraph (a) “[r]eimbursement to the state or local government” of certain incarceration and medical expenses and, in paragraph (b), “[r]estitution to the crime victim as set out in KRS 439.563 [Restitution as condition of parole – board order – effect on length of parole], 532.032 [Restitution], and 532.033 [Order of restitution].”

4.3 *Promoting and selling child sex tourism is illegal.*

Kentucky has no statute specifically related to sex tourism. However, Ky. Rev. Stat. Ann. § 529.040 (Promoting prostitution) might be applicable to certain forms of sex tourism. Under this statute, a person commits a crime when “he knowingly advances or profits from prostitution.”⁴⁰ Ky. Rev. Stat. Ann. § 529.040. The statute further clarifies that “[p]romoting prostitution is a Class A misdemeanor unless the person managed, supervised, controlled, or owned, either alone or in association with others, a house of prostitution or a prostitution business or enterprise involving prostitution activity by two (2) or more prostitutes, in which case it is a Class D felony.” Ky. Rev. Stat. Ann. § 529.040(2).

- 4.3.1 Recommendation: Enact a law prohibiting selling or offering to sell travel services that include or facilitate travel for the purpose of engaging in commercial sexual exploitation of a minor or prostitution of a minor, if occurring in Kentucky.

4.4 *Promoting and selling images of child sexual exploitation carries penalties as high as similar federal offenses.*

Kentucky criminalizes promoting images of child sexual exploitation (ICSE) under Ky. Rev. Stat. Ann. § 531.340(1), (2) (Distribution of matter portraying a sexual performance by a minor), which states,

- (1) A person is guilty of distribution of matter portraying a sexual performance by a minor when, having knowledge of its content and character, he or she:
- (a) Sends or causes to be sent into this state for sale or distribution; or
 - (b) Brings or causes to be brought into this state for sale or distribution; or
 - (c) In this state, he or she:
 - 1. Exhibits for profit or gain; or
 - 2. Distributes; or
 - 3. Offers to distribute; or
 - 4. Has in his or her possession with intent to distribute, exhibit for profit or gain or offer to distribute, any matter portraying a sexual performance by a minor.
- (2) Any person who has in his or her possession more than one (1) unit of material coming within the provision of KRS 531.300(2) shall be rebuttably presumed to have such material in his or her possession with the intent to distribute it.

The first offense is a Class D felony punishable by a possible imprisonment term of 1–5 years and a possible fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.340(3), 532.060(2) (d), 534.030(1). Second and subsequent offenses are Class C

⁴⁰ See *supra* note 22.

felonies punishable by an imprisonment term of 5–10 years and a fine of \$1,000–\$10,000 “or double [the] gain from commission of the offense, whichever is the greater.” Ky. Rev. Stat. Ann. §§ 531.340(3), 532.060(2)(c), 534.030(1).

Similarly, under Ky. Rev. Stat. Ann. § 531.360(1) (Advertising material portraying a sexual performance by a minor) an individual commits a felony if the individual “having knowledge of its content and character thereof, . . . writes or creates advertising or solicits anyone to publish such advertising or otherwise promotes the sale or distribution of matter portraying a sexual performance by a minor.” A first offense of this crime is a Class D felony. Ky. Rev. Stat. Ann. § 531.360(2). Second and subsequent offenses are Class C felonies. Ky. Rev. Stat. Ann. § 531.360(2).

Lastly, a facilitator could be guilty of Ky. Rev. Stat. Ann. § 531.350(1) (Promoting sale of material portraying a sexual performance by a minor) when the individual

knowingly, as a condition to a sale, allocation, consignment, or delivery for resale of any paper, magazine, book, periodical, publication or other merchandise, requires that the purchaser or consignee receive any matter portraying a sexual performance by a minor, or he denies or threatens to deny a franchise, revokes or threatens to revoke, or imposes any penalty, financial or otherwise, by reason of the failure of any person to accept such matter, or by reason of the return of such matter.

A first offense of this statute is a Class A misdemeanor. Ky. Rev. Stat. Ann. § 531.350(2). A second offense is a Class D felony. Ky. Rev. Stat. Ann. § 531.350(2). Third and subsequent offenses are Class C felonies. Ky. Rev. Stat. Ann. § 531.350(2).

- 4.4.1 Recommendation: Amend Ky. Rev. Stat. Ann. § 531.350 (Promoting sale of material portraying a sexual performance by a minor) to impose substantial penalties for a first offense to reflect the seriousness of the offense.

Legal Components:

- 5.1 *Victims under the core child sex trafficking offense include all commercially sexually exploited children.*
- 5.2 *The state sex trafficking statute expressly prohibits a defendant from asserting a defense based on the willingness of a minor under 18 to engage in the commercial sex act.*
- 5.3 *State law prohibits the criminalization of minors under 18 for prostitution offenses.*
- 5.4 *State law provides a non-punitive avenue to specialized services through one or more points of entry.*
- 5.5 *Child sex trafficking is identified as a type of abuse and neglect within child protection statutes.*
- 5.6 *The definition of “caregiver” or another related term in the child welfare statutes is not a barrier to a sex trafficked child accessing the protection of child welfare.*
- 5.7 *Crime victims’ compensation is specifically available to a child victim of sex trafficking or commercial sexual exploitation of children (CSEC).*
- 5.8 *Victim-friendly procedures and protections are provided in the trial process for minors under 18.*
- 5.9 *Child sex trafficking victims may vacate delinquency adjudications and expunge related records for prostitution and other offenses arising from trafficking victimization, without a waiting period.*
- 5.10 *Victim restitution and civil remedies for victims of domestic minor sex trafficking or commercial sexual exploitation of children (CSEC) are authorized by law.*
- 5.11 *Statutes of limitations for civil and criminal actions for child sex trafficking or commercial sexual exploitation of children (CSEC) offenses are eliminated or lengthened to allow prosecutors and victims a realistic opportunity to pursue criminal action and legal remedies.*

Legal Analysis:

- 5.1 *Victims under the core child sex trafficking offense include all commercially sexually exploited children.⁴¹*

Kentucky’s human trafficking offense includes all commercial sexual exploitation of minors. Under Ky. Rev. Stat. Ann. § 529.010(5)(b) (Definitions), when the victim is a minor, means of force, fraud, or coercion are not required.⁴² In addition, the human trafficking law applies to buyers; thus, buying commercial sex with a person who is under the age of eighteen constitutes human trafficking.⁴³ Ky. Rev. Stat. Ann. §§ 529.100, 529.010(2), (5)(b). Finally, the definition of human trafficking under Ky. Rev. Stat. Ann. §§ 529.010(2), (5)(b), does not require that a trafficker or controlling third party be identified. Consequently, Kentucky’s human trafficking offense includes any child who is bought for sex, regardless of whether force, fraud or coercion is used, regardless of whether a buyer exploited the youth without a trafficker’s involvement, and regardless of whether the victim identifies a trafficker. Ky. Rev. Stat. Ann. §§ 529.010(2), (5)(b).

- 5.2 *The state sex trafficking statute expressly prohibits a defendant from asserting a defense based on the willingness of a minor under 18 to engage in the commercial sex act.*

Ky. Rev. Stat. Ann. § 529.100 (Human trafficking) is silent with regard to the availability of a defense based on the willingness of the minor to engage in the commercial sex act, meaning that a defendant may seek to assert such a defense.

⁴¹ See generally Shared Hope International, “Eliminating the Third Party Control Barrier to Identifying Juvenile Sex Trafficking Victims,” JuST Response Policy Paper (2015), http://sharedhope.org/wp-content/uploads/2015/08/Policy-Paper_Eliminating-Third-Party-Control_Final1.pdf (discussing need to include all commercially sexually exploited children within sex trafficking definitions and corresponding need to include buyer conduct in core sex trafficking offenses regardless of whether victim is under control of a third party).

⁴² See *supra* discussion in Component 1.1.

⁴³ See *supra* discussion of buyer applicability in Component 2.1.

- 5.2.1 Recommendation: Amend Ky. Rev. Stat. Ann. § 529.100 (Human trafficking) to expressly prohibit a defendant from asserting a defense based on the minor victim’s willingness to engage in the commercial sex act.

5.3 *State law prohibits the criminalization of minors under 18 for prostitution offenses.*⁴⁴

Under Ky. Rev. Stat. Ann. § 529.120 (Treatment of minor suspected of prostitution offense), “[n]otwithstanding KRS 529.020 [Prostitution] or 529.080 [Loitering for prostitution purposes], if it is determined after a reasonable period of custody for investigative purposes, that the person suspected of prostitution or loitering for prostitution is under the age of eighteen (18), then the minor shall not be prosecuted for an offense under KRS 529.020 or 529.080.”

Pursuant to Ky. Rev. Stat. Ann. § 529.120(2), (3), a law enforcement officer who encounters a minor suspected of prostitution may take the minor into protective custody and must make an immediate report to the Cabinet for Health and Family Services, who shall commence an investigation in a child dependency, abuse, or neglect proceeding.

Additionally, Ky. Rev. Stat. Ann. § 630.125 (Child not to be charged with or found guilty of status offense related to human trafficking) prevents a child sex trafficking victim from being charged or adjudicated delinquent for a status offense. Ky. Rev. Stat. Ann. § 630.125 states,

If reasonable cause exists to believe the child is a victim of human trafficking, as defined in [Ky. Rev. Stat. Ann. § 529.010 (Definitions)], the child shall not be charged with or adjudicated guilty of a status offense related to conduct arising from the human trafficking of the child unless it is determined at a later time that the child was not a victim of human trafficking at the time of the offense.

5.4 *State law provides a non-punitive avenue to specialized services through one or more points of entry.*

System response to child engaged in commercial sex act

I. Services through child welfare

Kentucky law mandates a protective response for juvenile sex trafficking victims through the Cabinet for Health and Family Services (CHFS). Pursuant to Ky. Rev. Stat. § 620.029(1) (Duties of cabinet relating to children who are victims of human trafficking),

In order to provide the most effective treatment for children who are victims of human trafficking, as defined in KRS 529.010, the cabinet shall:

- (a) Investigate a report alleging a child is a victim of human trafficking pursuant to KRS 620.030(3);
- (b) Provide or ensure the provision of appropriate treatment, housing, and services consistent with the status of the child as a victim of human trafficking; and
- (c) Proceed in the case in accordance with applicable statutes governing cases involving dependency,⁴⁵ neglect, or abuse⁴⁶ regardless of whether the person believed to have caused the human trafficking of the child is a parent, guardian, or person exercising custodial control or supervision.

⁴⁴ For more information regarding recent federal legislation impacting this component see:

<http://go.sharedhope.org/stateimpactmemo>.

⁴⁵ Ky. Rev. Stat. Ann. § 600.020(20) defines “dependent child” as “any child, other than an abused or neglected child, who is under improper care, custody, control, or guardianship that is not due to an intentional act of the parent, guardian, or person exercising custodial control or supervision of the child.”

⁴⁶ See *infra* Component 5.5 for a full discussion of provisions related to abuse and neglect.

Under 620.029(2)(a), at least some of the services provided to juvenile sex trafficking victims will address their specific needs:

In order to effectuate the requirements of this section, the cabinet shall:

(a) Consult with agencies serving victims of human trafficking to promulgate administrative regulations for the treatment of children who are reported to be victims of human trafficking as dependent, neglected, or abused children, including providing for appropriate screening, assessment, treatment, services, temporary and long-term placement of these children, training of staff, the designation of specific staff, and collaboration with service providers and law enforcement

A juvenile sex trafficking victim may come to CHFS's attention through a number of avenues, including law enforcement referrals. Pursuant to Ky. Rev. Stat. Ann. § 529.120 (Treatment of minor suspected of prostitution offense), law enforcement may take emergency protective custody of a child and initiate a child protective response if a child is suspected to have engaged in prostitution.⁴⁷ Further, Ky. Rev. Stat. Ann. § 620.040(5)(c) (Duties of prosecutor, police, and cabinet – prohibition as to school personnel – multidisciplinary teams) provides,

Any appropriate law enforcement officer may take a child into protective custody and may hold that child in protective custody without the consent of the parent or other person exercising custodial control or supervision if there exist reasonable grounds for the officer to believe that the child is in danger of imminent death or serious physical injury, is being sexually abused, or is a victim of human trafficking and that the parents or other person exercising custodial control or supervision are unable or unwilling to protect the child. The officer or the person to whom the officer entrusts the child shall, within twelve (12) hours of taking the child into protective custody, request the court to issue an emergency custody order.

A juvenile sex trafficking victim may also come to CHFS's attention under Ky. Rev. Stat. Ann. § 620.030(3) (Duty to report dependency, neglect, or abuse – husband-wife and professional-client/patient privileges not grounds for refusal to report – exceptions –penalties), which states,

Any person who knows or has reasonable cause to believe that a child is a victim of human trafficking as defined in Section 7 of this Act shall immediately cause an oral or written report to be made to a local law enforcement agency or the Department of Kentucky State Police; or the cabinet or its designated representative; or the Commonwealth's attorney or the county attorney; by telephone or otherwise. This subsection shall apply regardless of whether the person believed to have caused the human trafficking of the child is a parent, guardian, or person exercising custodial control or supervision.

*II. Services through juvenile justice*⁴⁸

⁴⁷ Pursuant to Ky. Rev. Stat. Ann. § 529.120(2), (3),

(2) A law enforcement officer who takes a minor into custody under subsection (1) of this section shall immediately make a report to the Cabinet for Health and Family Services pursuant to KRS 620.030. Pursuant to KRS 620.040, the officer may take the minor into protective custody.

(3) The Cabinet for Health and Family Services shall commence an investigation into child dependency, neglect, or abuse pursuant to KRS 620.029.

⁴⁸ The system response to status offenses occurs at the intersection of the Cabinet for Health and Family Services and the Department of Juvenile Justice. Under Ky. Rev. Stat. Ann. § 600.040 (Division of responsibility between cabinet and Department of Juvenile Justice): When KRS 605.090, 605.100, 605.110, 605.115, 610.110, or any other

Kentucky law prevents juvenile sex trafficking victims from being charged or adjudicated delinquent for status offenses.⁴⁹ Specifically, Ky. Rev. Stat. Ann. § 630.125 (Child not to be charged with or found guilty of status offense related to human trafficking) provides,

If reasonable cause exists to believe the child is a victim of human trafficking, as defined in [Ky. Rev. Stat. Ann. § 529.010 (Definitions)], the child shall not be charged with or adjudicated guilty of a status offense related to conduct arising from the human trafficking of the child unless it is determined at a later time that the child was not a victim of human trafficking at the time of the offense.

Similarly, Kentucky law prevents juvenile sex trafficking victims from being prosecuted for certain public offenses.⁵⁰ Specifically, Ky. Rev. Stat. § 529.120(1) states,

Notwithstanding KRS 529.020 [Prostitution] or 529.080 [Loitering for prostitution purposes], if it is determined after a reasonable period of custody for investigative purposes, that the person suspected of prostitution or loitering for prostitution is under the age of eighteen (18), then the minor shall not be prosecuted for an offense under 529.020 or 529.080.

Even if a juvenile sex trafficking victim enters the juvenile justice system as a “public offender” for committing a crime other than prostitution or a status offense, the child may still have to access a protective response through CHFS. Under Ky. Rev. Stat. Ann. § 15A.068(1) (Duties of department if child may be victim of human trafficking – administrative regulations), a child may be screened as a potential victim of human trafficking. If that occurs, the Department of Juvenile Justice (DJJ) must:

- (a) File a report with the Cabinet for Health and Family Services pursuant to KRS 620.030;
- (b) Notify the child's attorney that the child may be a victim of human trafficking; and
- (c) If the child does not pose a threat to public safety, petition the court to transfer custody from the department to the Cabinet for Health and Family Services.

section of this code refer jointly to the operation of a program or service by both the Department of Juvenile Justice and the Cabinet for Health and Family Services, the following divisions are intended:

- (1) Facilities, programs, and services relating to juveniles under KRS Chapter 635 or 640, or under KRS Chapter 645 as relates to a child who is mentally ill and who also comes within the purview of KRS Chapter 635 or 640, shall be the responsibility of the Department of Juvenile Justice.
- (2) Facilities, programs, and services relating to juveniles under other chapters of the code, including KRS Chapter 630, shall be the responsibility of the Cabinet for Health and Family Services.

⁴⁹ Ky. Rev. Stat. Ann. § 600.020(65) defines “status offense action” as

any action brought in the interest of a child who is accused of committing acts, which if committed by an adult, would not be a crime. Such behavior shall not be considered criminal or delinquent and such children shall be termed status offenders. Status offenses shall include: 1. Beyond the control of school or beyond the control of parents; 2. Habitual runaway; 3. Habitual truant; 4. Tobacco offenses as provided in KRS 438.305 to 438.340; and 5. Alcohol offenses as provided in KRS 244.085. (b) Status offenses shall not include violations of state or local ordinances which may apply to children such as a violation of curfew.

⁵⁰ Ky. Rev. Stat. § 600.020(51) defines “public offense” as an action “. . . brought in the interest of a child who is accused of committing an offense under KRS Chapter 527 or a public offense which, if committed by an adult, would be a crime, whether the same is a felony, misdemeanor, or violation”

Further, Ky. Rev. Stat. Ann. § 431.063 (Human trafficking victim not to be incarcerated pending trial – exceptions) prohibits the detention of a juvenile sex trafficking victim for offenses related to trafficking victimization. It states,

A victim of human trafficking shall not be held in a detention center, jail, or other secure facility pending trial for an offense arising from the human trafficking situation, except where the incarceration is found to be the least restrictive alternative to securing the appearance of that person before the court or the release of the person under any other reasonable condition would be a clear threat to public safety.

Summary

Kentucky law provides a juvenile sex trafficking victim with a statutory avenue to specialized services. Further, these children may avoid delinquency adjudications based non-criminalization for prostitution and status offenses and referrals from DJJ to CHFS based on screening.⁵¹

5.5 *Child sex trafficking is identified as a type of abuse and neglect within child protection statutes.*⁵²

Although child sex trafficking is not expressly identified as a type of abuse and neglect within Kentucky’s child protection statutes, Kentucky law specifically allows for protective services intervention in child sex trafficking cases. Pursuant to Ky. Rev. Stat. § 620.029(1) (Duties of cabinet relating to children who are victims of human trafficking),

In order to provide the most effective treatment for children who are victims of human trafficking, as defined in KRS 529.010, the cabinet shall:

- (a) Investigate a report alleging a child is a victim of human trafficking pursuant to KRS 620.030(3);
- (b) Provide or ensure the provision of appropriate treatment, housing, and services consistent with the status of the child as a victim of human trafficking; and
- (c) Proceed in the case in accordance with applicable statutes governing cases involving dependency,⁵³ neglect, or abuse regardless of whether the person believed to have caused the

⁵¹ Further, Ky. Rev. Stat. Ann. § 620.140(1)(a) (Dispositional alternatives) states that the disposition of a case must be “in the best interest of the child,” and such a disposition may include “an informal adjustment of the case.” Procedures for informal adjustments are provided in Ky. Rev. Stat. Ann § 610.105 (Informal adjustment permissible at any time with notice to parties), which states,

- (1) Upon the court's motion or the motion of any party, following notice to the county attorney, an informal adjustment may be made at any time during the proceedings and with the victim and with those persons specified in KRS 610.070 [Hearings] having prior notification of the motion.
- (2) An informal adjustment does not require adjudication of the case. If an adjudication has occurred, the court shall dismiss the case following successful completion under subsection (3) of this section.
- (3) If the court orders an informal adjustment, the order may include any of the following:
 - (a) Referral of the case to diversion, but, if the child does not successfully complete the terms of the diversion, the case shall not be dismissed as a result of the diversion but shall be returned to court; or
 - (b) Placement of the child on community supervision or monitoring by the court under the informal adjustment with additional conditions as determined appropriate by the court for a period not to exceed six (6) months.

⁵² For more information regarding recent federal legislation impacting this component see: <http://go.sharedhope.org/stateimpactmemo>.

⁵³ Under Ky. Rev. Stat. Ann. § 600.020(20), “dependent child” is defined as “any child, other than an abused or neglected child, who is under improper care, custody, control, or guardianship that is not due to an intentional act of the parent, guardian, or person exercising custodial control or supervision of the child.”

human trafficking of the child is a parent, guardian, or person exercising custodial control or supervision.

Ky. Rev. Stat. Ann. § 620.040 (1)(a) (Duties of prosecutor, police, and cabinet – Prohibition as to school personnel – Multidisciplinary teams) authorizes intervention “Upon receipt of a report alleging abuse or neglect by a parent, guardian, or person exercising custodial control or supervision, pursuant to KRS 620.030(1) or (2), or a report alleging a child is a victim of human trafficking.” “Victim of human trafficking,” is defined to mean, “a person who has been subjected to human trafficking.” Ky. Rev. Stat. Ann. § 529.010(13).

Further, commercial sexual exploitation is a type of abuse and neglect in the Juvenile Code. Under Ky. Rev. Stat. Ann. § 600.020(1)(b), an “abused or neglected child” includes

a child whose health or welfare is harmed or threatened with harm when . . . [a] person twenty-one (21) years of age or older commits or allows to be committed an act of sexual abuse,⁵⁴ sexual exploitation, or prostitution upon a child less than sixteen (16) years of age.

Under Ky. Rev. Stat. Ann. § 600.020(1)(a), the definition of an “abused or neglected child” also covers a child whose

parent, guardian, person in a position of authority or special trust, as defined in KRS 532.045, or other person exercising custodial control or supervision of the child:

.....

5. Commits or allows to be committed an act of sexual abuse, sexual exploitation, or prostitution upon the child;

6. Creates or allows to be created a risk that an act of sexual abuse, sexual exploitation, or prostitution will be committed upon the child;

.....

Under Ky. Rev. Stat. Ann. § 600.020(62), “Sexual exploitation” is further defined as behavior that

includes but is not limited to a situation in which a parent, guardian, person in a position of authority or special trust, as defined in KRS 532.045,⁵⁵ or other person having custodial control or supervision of a child or responsible for his or her welfare, allows, permits, or encourages the child to engage in an act which constitutes prostitution under Kentucky law; or a parent, guardian, person in a position of authority or special trust, as defined in KRS 532.045, or other person having custodial control or supervision of a child or responsible for his or her welfare, allows, permits, or encourages the child to engage in an act of obscene or pornographic photographing, filming, or depicting of a child as provided for under Kentucky law;

5.6 The definition of “caregiver” or another related term in the child welfare statutes is not a barrier to a sex trafficked child accessing the protection of child welfare.

Kentucky’s definitions of “caregiver” and related terms are not barriers to a sex trafficked child accessing the protection of child welfare. When the Cabinet for Health and Family Services receives a report that a child is a victim of human trafficking, the child’s case must proceed as abused, neglected, or dependent regardless of whether the abuser is a parent or guardian of the child. Pursuant to Ky. Rev. Stat. § 620.029(1)(c) (Duties of

⁵⁴ “Sexual abuse” includes, but is not necessarily limited to, any contacts or interactions in which the parent, guardian, person in a position of authority or special trust . . . or other person having custodial control or supervision of the child or responsibility for his or her welfare, uses or allows, permits, or encourages the use of the child for the purposes of the sexual stimulation of the perpetrator or another person. Ky. Rev. Stat. Ann. § 600.020(61).

⁵⁵ See *supra* note 4.

cabinet relating to children who are victims of human trafficking), “the cabinet shall . . . [p]roceed in the case in accordance with applicable statutes governing cases involving dependency, neglect, or abuse regardless of whether the person believed to have caused the human trafficking of the child is a parent, guardian, or person exercising custodial control or supervision.”

Additionally, if not identified a victim of human trafficking, a victim of trafficking who is under 16 years old and is commercially sexually exploited by someone over the age of 21 is likely to receive assistance from the Cabinet for Health and Family Services based on the definition of abuse under Ky. Rev. Stat. Ann. § 600.020(1)(b) (Definitions for KRS Chapters 600 to 645), which includes “[a] person twenty-one (21) years of age or older [who] commits or allows to be committed an act of sexual abuse, sexual exploitation, or prostitution upon a child less than sixteen (16) years of age.” This broadens the jurisdictional scope of abuse cases beyond abuse which occurs at the fault of a parent, guardian, household member, or person of authority or trust to include instances of non-familial trafficking.

Further, in defining “abused or neglected child,” Ky. Rev. Stat. Ann. § 600.020(1)(a) refers to a “person in a position of authority or special trust, as defined in KRS 532.045 [Persons prohibited from probation or post incarceration supervision – procedure when probation or post incarceration supervision not prohibited].” Ky. Rev. Stat. Ann. § 532.045(a) (Persons prohibited from probation or postincarceration supervision – Procedure when probation or postincarceration supervision not prohibited) defines “position of authority” to include “the position occupied by . . . a household member” and § 532.045(b) defines “position of special trust” as “a position occupied by a person in a position of authority who by reason of that position is able to exercise undue influence over the minor.” These definitions are also likely broad enough to include instances of non-familial trafficking.

5.7 Crime victims’ compensation is specifically available to a child victim of sex trafficking or commercial sexual exploitation of children (CSEC).

For the purposes of crime victims’ compensation, “victim” is defined as “a needy person who suffers personal physical or psychological injury or death from a criminal act in Kentucky as a result of: 1. Criminally injurious conduct” Ky. Rev. Stat. Ann. § 49.280(5)(a) (Definitions for KRS 49.270 to 49.490). “Criminally injurious conduct” has a broad definition and includes “conduct that occurs or is attempted in this jurisdiction, poses a substantial threat of personal physical, psychological injury, or death, and is punishable by fine, imprisonment, or death” Ky. Rev. Stat. Ann. § 49.280(3). As all crimes related to commercial sexual exploitation of children have some form of fine or imprisonment, these crimes are “criminally injurious conduct,” and a victim of these crimes is a victim for the purpose of victims’ compensation funds.

Few barriers to recovery by child sex trafficking victims are evident in the crime victims’ compensation statutes. Even if the commercially sexually exploited minor was living with the trafficker, she is still eligible for recovery because “[n]o victim or dependent shall be denied compensation solely because he is a relative of the offender or was living with the offender as a family or household member at the time of the injury or death. However, the commission may award compensation to a victim or dependent who is a relative, family or household member of the offender only if the commission can reasonably determine the offender will not receive significant economic benefit or unjust enrichment from the compensation.” Ky. Rev. Stat. Ann. § 49.310(2) (Eligibility for awards pursuant to KRS 49.270 to 49.490). A crime victim has five years from the date of the injurious criminal conduct to file a claim for victim compensation, except “that upon good cause shown, the commission may extend the time for filing if, in a particular case, the interest of justice so requires.” Ky. Rev. Stat. Ann. § 49.330(2) (Application for award—Filing of claim form—Effect of pending criminal prosecution on commission proceedings).

One potential barrier to recovery of victim compensation for victims of domestic minor sex trafficking lies in the potential ineligibility of a victim who “because of his or her conduct, . . . contributed to the infliction of the victim’s injury.” Ky. Rev. Stat. Ann. § 346.140(2) (Reduction of award—Determination of victim’s contribution—Basis for denial of claim). If the victim is found to have contributed to the injury, then the claim

may be reduced or rejected. Ky. Rev. Stat. Ann. § 346.140(2). Furthermore, if it is found that the claimant will not “suffer serious financial hardship if not granted financial assistance,” then the victim will be denied compensation. Ky. Rev. Stat. Ann. § 346.140(3). Another potential ineligibility can stem from a delay in reporting the injury to police. Ky. Rev. Stat. Ann. § 49.370(1)(c) (Awards, findings, and amounts) states, in part, “in no case may an award be made where the police or court records show that such report was made more than forty-eight (48) hours after the occurrence of such crime unless the commission, for good cause shown, finds the delay to have been justified.” Lastly, “[e]xcept for claims related to sexual assault or domestic violence, the commission upon finding that the claimant or victim has not fully cooperated with appropriate law enforcement agencies shall deny, reconsider, or reduce an award.” Ky. Rev. Stat. Ann. § 49.370(2).

- 5.7.1 Recommendation: Amend Ky. Rev. Stat. Ann. § 49.330(2) (Application for award—Filing of claim form—Effect of pending criminal prosecution on commission proceedings) to stipulate an exception for child victims of Ky. Rev. Stat. Ann. § 529.100 (Human trafficking), § 529.110 (Promoting human trafficking), § 529.040 (Promoting prostitution), § 531.310 (Use of a minor in a sexual performance), § 531.320 (Promoting a sexual performance by a minor), and § 530.070 (Unlawful transaction with minor in the third degree) (in which prostitution is the transaction) in recognition of the challenges these victims face through trauma-bonding, denial, and delayed disclosure.
- 5.7.2 Recommendation: Amend Ky. Rev. Stat. Ann. § 49.370(2) (Awards, findings, and amounts) to explicitly include victims of human trafficking along with victims of sexual assault and domestic violence.

5.8 *Victim-friendly procedures and protections are provided in the trial process for minors under 18.*

Kentucky Rules of Evidence (KRE) § 412 applies to “any civil or criminal proceeding involving alleged sexual misconduct.” KRE § 412(a). Under this statute, in both civil and criminal proceedings generally, “Evidence offered to prove that any alleged victim engaged in other sexual behavior” and “[e]vidence offered to prove any alleged victim’s sexual predisposition” is inadmissible with certain exceptions. KRE § 412. However, in the case of a prosecution of a trafficker for promoting prostitution under Ky. Rev. Stat. Ann. § 529.040 (Promoting prostitution), one may not be convicted of promoting prostitution “solely on the uncorroborated testimony of a person whose prostitution activity he is alleged to have advanced or from whose prostitution activity he is alleged to have profited,” making a child victim’s testimony potentially insufficient to convict her trafficker. Ky. Rev. Stat. Ann. § 529.060(2).

Pursuant to Ky. Rev. Stat. Ann. § 421.350(1) (Testimony of child allegedly victim of illegal sexual activity), certain protections are given to child victim-witnesses under the age of 13 in prosecutorial proceedings:

under KRS 510.040 [Rape in the first degree] to 510.155 [including all degrees of rape, sodomy, sexual abuse, indecent exposure, and unlawful use of electronic means], 529.030 [Promoting prostitution in the first degree] to 529.050 [Promoting prostitution],⁵⁶ 529.070 [Permitting prostitution], 529.100 [Human trafficking], 529.110 [Promoting human trafficking], 530.020 [Incest], 530.060 [Endangering welfare of a minor], 530.064(1)(a) [Unlawful transaction with a minor in the first degree], 531.310 [Use of a minor in a sexual performance], 531.320 [Promoting a sexual performance by a minor], 531.370 [Using minors to distribute material portraying a sexual performance], or any specified in KRS 439.3401 and all dependency proceedings pursuant to KRS Chapter 620, when the act is alleged to have been committed against a child twelve (12) years of age or younger, and applies to the statements or testimony of that child or another child who is twelve (12) years of age or younger who witnesses one of the offenses included in this subsection.

⁵⁶ Ky. Rev. Stat. Ann. § 529.030 (Promoting prostitution in the first degree) and 529.050 (Promoting prostitution in the second and third degree) were repealed on June 26, 2007. Ky. Rev. Stat. § 529.040 (Promoting prostitution) is the one offense included in this provision range.

These protections include, under particular circumstances and showing of compelling need,⁵⁷ closed circuit testimony that allows the defendant to “observe and hear the testimony of the child in person, but shall ensure that the child cannot hear or see the defendant.” Ky. Rev. Stat. Ann. § 421.350(2). The court may also order that a child’s testimony be recorded out of court for use in trial with the defendant able to listen and observe but not be seen or heard by the child. Ky. Rev. Stat. Ann. § 421.350(3). The recording must be “both visual and oral” and the defendant must be “afforded an opportunity to view the recording before it is shown in the courtroom.” Ky. Rev. Stat. Ann. § 421.350(3)(a), (d).

5.9 *Child sex trafficking victims may vacate delinquency adjudications and expunge related records for prostitution and other offenses arising from trafficking victimization, without a waiting period.*

Kentucky law allows minors to vacate delinquency adjudications and expunge related records for prostitution and other offenses arising from trafficking victimization, but relief is not immediately available. Ky. Rev. Stat. Ann. § 610.330 (Expungement of juvenile court records) states,

- (1) (a) Any child who has been adjudicated as coming within the purview of KRS Chapters 630 [Status offenders], 635 [Public offenders], or 645 [Mental health act], but not KRS Chapters 620 [Dependency, neglect, and abuse] or 640 [Youthful offenders], may petition the court for the expungement of offenses from his or her juvenile court record.⁵⁸

 (c) Expungement shall not be granted if:
 1. There is any proceeding pending or being instituted against the child;
 2. The offense is a sex crime,⁵⁹ as defined in 17.500; or
 3. The offense would classify a person as a violent offender under KRS 439.3401.
- (2) A petition may seek the expungement from the juvenile court records of:
 - (a) Misdemeanors, violations, or status offenses;
 - (b) A single felony; or

⁵⁷ “[C]ompelling need’ is defined as the substantial probability that the child would be unable to reasonably communicate because of serious emotional distress produced by the defendant’s presence.” Ky. Rev. Stat. Ann. § 421.350(5).

⁵⁸ Ky. Rev. Stat. Ann. § 635.020 (Criteria for determining how child is to be tried) provides guidance on when a child is to be tried as a public offender rather than as a youthful offender, stating,

- (1) If, prior to an adjudicatory hearing, there is reasonable cause to believe that a child before the court has committed a felony other than those described in subsections (2) and (3) of this section, a misdemeanor, or a violation, the court shall initially proceed in accordance with the provisions of this chapter [Public offenders].
 - (2) If a child charged with a capital offense, Class A felony, Class B felony, had attained age fourteen (14) at this time of the alleged commission of the offense, the court shall, upon motion of the county attorney made prior adjudication, and after the county attorney has consulted with the Commonwealth’s attorney, that the child be proceeded against as a youthful offender, proceed in accordance with the provisions of KRS 640.010.
 - (3) If a child charged with a Class C or Class D felony has on one (1) prior separate occasion been adjudicated a public offender for a felony offense and had attained the age of sixteen (16) at the time of the alleged commission of the offense, the court shall, upon motion of the county attorney made prior to adjudication, and after the county attorney has consulted with the Commonwealth’s attorney, that the child be proceeded against as a youthful offender, proceed in accordance with the provisions of KRS 640.010.
-

“Prostitution is a Class B misdemeanor.” Ky. Rev. Stat. Ann. § 529.020(b) (Prostitution). Accordingly, a child charged with prostitution would be adjudicated as a public offender, so the expungement and vacatur provisions set forth under Ky. Rev. Stat. Ann. § 610.330 would apply.

⁵⁹ See *supra* note 34 for definition of “sex crime.”

(c) A series of felonies arising from a single incident.
(3) The petition shall be filed or the court order entered no sooner than two (2) years after the date of termination of the court's jurisdiction over the person, or two (2) years after his or her unconditional release from commitment to the Department of Juvenile Justice or the Cabinet for Health and Family Services or a public or private agency, except that the two (2) year period may be waived if the court finds that such extraordinary circumstances exist with regard to the petitioner as to make waiver advisable.

.....
(5) The court may order the adjudication vacated and all records expunged in the petitioner's case in the custody of the court and any of these records in the custody of any other agency or official, including law enforcement and public or private elementary and secondary schools, unless at the hearing the county attorney establishes that the child or the offense is ineligible for expungement under subsections (1) to (4) of this section.

(6) Upon the entry of the order to expunge the records, the proceedings in the case shall be deemed never to have occurred and all index references shall be deleted and the person and court may properly rely that no record exists with respect to such person upon any inquiry in the matter

.....
Because Ky. Rev. Stat. Ann. § 610.330(3) mandates a minimum 2 year waiting period, however, child sex trafficking victims may face collateral consequences associated with having a delinquency adjudication and accessible juvenile records during that time.

Ky. Rev. Stat. Ann. § 529.160 (Expungement of records relating to violation of chapter when person charged or convicted was a victim of human trafficking at time of offense – Motion – Finding – Presumption) shortens the waiting period for expunging records related to trafficking victimization, stating,

(1) When a person is charged or convicted under this chapter [Prostitution offenses], or with an offense which is not a violent crime as defined in KRS 17.165,⁶⁰ and the person's participation in the offense is determined to be the direct result of being a victim of human trafficking, the person may make a motion in the court in which the charges were filed to expunge all records of the offense.

(2) The motion shall be filed no sooner than sixty (60) days following the date the final judgment was entered by the court in which the charges were filed.

(3) (a) A motion filed under this section, any hearing conducted on the motion, and any relief granted are governed by KRS 431.076, 431.078, and 431.079 unless otherwise provided in this section.
(b) For purposes of expungement under KRS 431.076, a finding by the court that the person's participation in the offense was a direct result of being a victim of human trafficking shall deem the charges as dismissed with prejudice.
(c) No official determination or documentation is required to find that the person's participation in the offense was a direct result of being a victim of human trafficking, but documentation from a federal, state, local, or tribal government agency shall create a presumption that the defendant was a victim at the time of the offense shall create a presumption that the defendant's participation in the offense was a direct result of being a victim.

Further, Ky. Rev. Stat. Ann. § 529.160(3)(b) allows for vacatur in that "a finding by the court that the person's participation in the offense was a direct result of being a victim of human trafficking shall deem charges as dismissed with prejudice."

⁶⁰ Ky. Rev. Stat. Ann. § 17.165(3) (Definitions – Criminal record check for job applicants at child-care centers – Restrictions on employing violent offenders or person convicted of sex crimes) defines "violent crime" as "the commission of a capital offense, Class A felony or Class B felony involving the death of the victim, or rape in the first degree or sodomy in the first degree of the victim or serious physical injury to a victim."

However, Ky. Rev. Stat. Ann. § 529.160 applies only to convicted persons. Pursuant to Ky. Rev. Stat. Ann. § 635.040 (Effect of adjudication by juvenile court), “no adjudication by a juvenile session of District Court shall be deemed a conviction” Because being adjudicated is not the same as being convicted, a child sex trafficking victim would be unable to vacate a delinquency adjudication or to expunge juvenile records under Ky. Rev. Stat. Ann. § 529.160.

5.9.1 Recommendation: Amend Ky. Rev. Stat. Ann. § 529.160 (Expungement of records relating to violation of chapter when person charged or convicted was a victim of human trafficking at time of offense – Motion – Finding – Presumption) to remove the waiting period for vacating delinquency adjudications and expunging related records.

5.10 *Victim restitution and civil remedies for victims of domestic minor sex trafficking or commercial sexual exploitation of children (CSEC) are authorized by law.*

Ky. Rev. Stat. Ann. § 532.032 (Restitution) generally allows restitution to victims by stating that “[r]estitution to a named victim, if there is a named victim, shall be ordered in a manner consistent, insofar as possible, with the provisions of this section” *Fields v. Commonwealth*, 123 S.W.3d 914, 916 (Ky. Ct. App. 2003) also confirms that “under this statute restitution must now be considered during sentencing in all appropriate cases, and therefore that the General Assembly contemplated ordinary sentencing procedures as the foundation for restitutionary sentences” Ky. Rev. Stat. Ann. § 532.356(1) (Reimbursement and restitution as additional sanctions – Ineligibility to operate motor vehicle upon conviction of certain theft, fraud, and organized crime offenses) states in part, “Upon a person’s conviction and sentencing for any nonstatus juvenile offense, moving traffic violation, criminal violation, misdemeanor, or Class D felony offense, and, for the purposes of paragraph (b) of this subsection, any Class C felony offense listed in subsection (3)⁶¹ of this section, the court shall impose the following sanctions in addition to any imprisonment, fine, court cost, or community service” The provision goes on to list in paragraph (a) “[r]eimbursement to the state or local government” of certain incarceration and medical expenses and, in paragraph (b), “[r]estitution to the crime victim as set out in KRS 439.563, 532.032, and 532.033.” Therefore, for certain crimes related to domestic minor sex trafficking that are misdemeanors or Class D felonies, including Ky. Rev. Stat. Ann. § 529.040 (Promoting prostitution), § 530.070 (Unlawful transaction with a minor in the third degree), § 531.340 (Distribution of matter portraying a sexual performance by a minor), and § 531.350 (Promoting the sale of material portraying a sexual performance by a minor), the victim can receive restitution.

In the event a defendant is sentenced to only probation or conditional discharge, restitution is also set out pursuant to Ky. Rev. Stat. Ann. § 533.030(3) (Conditions of probation and conditional discharge – Restitution to victim):

. . . . [W]here the victim suffered actual medical expenses, direct out-of-pocket losses, or loss of earning as a direct result of the crime, or where the victim incurred expenses in relocating for the purpose of the victim’s safety or the safety of a member of the victim’s household . . . the court shall order the defendant to make restitution Restitution shall be ordered in the full amount of the damages,

⁶¹ Ky. Rev. Stat. Ann. § 532.356(3) lists fraud, theft, and organized crime offenses: “1. KRS 434.650 [Fraudulent use – Presumption as to knowledge of revocation]; 2. KRS 434.655 [Fraudulent use of credit or debit card after reporting it lost, as stolen, or not received]; 3. KRS 434.660 [Fraud by authorized persons, business organization, or financial institution]; 4. KRS 434.670 [Failure to furnish goods, services, etc., represented in writing as furnished]; 5. KRS 434.690 [Receiving goods, services, etc., obtained by fraud – presumption as to possession of transportation tickets fraudulently obtained]; 6. KRS 514.030 [Theft by unlawful taking or disposition – Penalties]; 7. KRS 514.040 [Theft by deception]; 8. KRS 514.050 [Theft of property lost, mislaid, or delivered by mistake]; 9. KRS 514.060 [060 Theft of services]; 10. KRS 514.070 [070 Theft by failure to make required disposition of property]; 11. KRS 514.080 [Theft by extortion]; 12. KRS 514.090 [Theft of labor already rendered]; 13. KRS 514.110 [Receiving stolen property]; 14. KRS 514.120 [Obscuring identity of machine or other property]; or 15. KRS 506.120 [Engaging in organized crime].”

unless the damages exceed one hundred thousand dollars (\$100,000) or twice the amount of the gain from the commission of the offense, whichever is greater, in which case the higher of these two (2) amounts shall be awarded. The court may, in lieu of ordering monetary restitution, order the defendant to make restitution by working for or on behalf of the victim

Under Ky. Rev. Stat. Ann. § 413.249(1)(a) (Action relating to childhood sexual abuse or childhood sexual assault), domestic minor sex trafficking victims may also bring civil cases for “childhood sexual assault,” which includes Ky. Rev. Stat. Ann. § 529.100 (Human trafficking). Specifically, “childhood sexual assault” for which civil cases may occur means “an act or series of acts against a person less than eighteen (18) years old and which meets the criteria defining a felony in KRS 510.040 [Rape in the first degree], 510.050 [Rape in the second degree], 510.060 [Rape in the third degree], 510.070 [Sodomy in the first degree], 510.080 [Sodomy in the second degree], 510.090 [Sodomy in the third degree], 510.110 [Sexual abuse in the first degree], 529.100 [Human trafficking] where the offense involves commercial sexual activity, 529.110 [Promoting human trafficking] where the offense involved commercial sexual activity, 530.020 [Incest], 530.064 [Unlawful transaction with a minor in the first degree], 531.310 [Use of a minor in a sexual performance], or 531.320 [Promoting a sexual performance by a minor].” Ky. Rev. Stat. Ann. § 413.249(1)(a).

Further, Ky. Rev. Stat. Ann. § 506.180⁶² (Cause of action by victim of criminal gang incident against defendant for damages) allows the victim of an act perpetrated by a criminal gang to bring a cause of action for punitive and compensatory damages.

5.11 Statutes of limitations for civil and criminal actions for child sex trafficking or commercial sexual exploitation of children (CSEC) offenses are eliminated or lengthened to allow prosecutors and victims a realistic opportunity to pursue criminal action and legal remedies.

Ky. Rev. Stat. Ann. § 500.050(1) (Time limitations) states, “Except as otherwise expressly provided, the prosecution of a felony is not subject to a period of limitation and may be commenced at any time.” If the crime charged is a misdemeanor, such as Ky. Rev. Stat. Ann. § 530.070 (Unlawful transaction with a minor in the third degree), § 529.040(2) (Promoting prostitution of only one victim), § 529.070 (Permitting prostitution), and a first time offense of § 531.350 (Promoting sale of material portraying a sexual performance by a minor), the case must be brought within one year of the offense. Ky. Rev. Stat. Ann. § 500.050(2).

The statute of limitations to bring a civil case under Ky. Rev. Stat. Ann. § 413.249(2)(a) (Action relating to childhood sexual abuse or childhood sexual assault) expires within the longest of the following periods “(a) Within ten (10) years of the commission of the act or the last of a series of acts by the same perpetrator; (b) Within ten (10) years of the date the victim knew, or should have known, of the act; (c) Within ten (10) years after the victim attains the age of eighteen (18) years; or (d) Within ten (10) years of the conviction of a civil defendant for an offense included in the definition of childhood sexual abuse or childhood sexual assault.”

⁶² The text of Ky. Rev. Stat. Ann. § 506.180 cited here and elsewhere in this report includes amendments made by the enactment of House Bill 169 during the 2018 Regular Session of the Kentucky Legislature (effective April 26, 2018).

Legal Components:

- 6.1 *Training on human trafficking and domestic minor sex trafficking for law enforcement is statutorily mandated or authorized.*
- 6.2 *Single party consent to audiotaping is permitted in law enforcement investigations.*
- 6.3 *Wiretapping is an available tool to investigate domestic minor sex trafficking and commercial sexual exploitation of children (CSEC).*
- 6.4 *Using a law enforcement decoy to investigate buying or selling commercial sex is not a defense to soliciting, purchasing, or selling sex with a minor.*
- 6.5 *Using the Internet or electronic communications to investigate buyers and traffickers is a permissible investigative technique.*
- 6.6 *State law requires reporting of missing children and located missing children.*

Legal Analysis:

- 6.1 *Training on human trafficking and domestic minor sex trafficking for law enforcement is statutorily mandated or authorized.*

Under KRS 15.334, the Kentucky Law Enforcement Council “shall approve mandatory training subjects to be taught to all students attending a law enforcement basic training course that include but are not limited to:

- (a) Abuse, neglect, and exploitation;
- (b) Dynamics of domestic violence, pediatric abusive head trauma, child physical and sexual abuse, and rape
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- (e) Characteristics and dynamics of human trafficking, state and federal laws relating to human trafficking, the investigation of cases involving human trafficking, including but not limited to screening for human trafficking, and resources for assistance to the victims of human trafficking.
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In addition to this human trafficking specific training, under Ky. Rev. Stat. Ann. § 15.946 (In-service training for peace officers on child sexual abuse), “The Kentucky Law Enforcement Council shall provide an in-service training program for peace officers in child development, the dynamics of physical and sexual abuse, the impact of violence on child development, the treatment of offenders, and related issues. Each peace officer desiring to participate in the Kentucky Law Enforcement Foundation Fund program, if eligible to participate, shall successfully complete the in-service training.”

Further, certain other training related to child sexual abuse and victim protections is provided for law enforcement. Ky. Rev. Stat. Ann. § 15.942 (Training plan for investigation of child sexual abuse and protection of victims) states, “The Justice and Public Safety Cabinet, the Attorney General, the Administrative Office of the Courts, and the Cabinet for Health and Family Services shall develop a training plan for investigation of child sexual abuse cases and protection of child sexual abuse victims within the Commonwealth. They may seek assistance from any educational, legal, and mental and physical health-care professionals needed for implementation of training programs.”

- 6.2 *Single party consent to audiotaping is permitted in law enforcement investigations.*

Kentucky allows for single party consent to audiotaping. Eavesdropping is a crime defined as “to overhear, record, amplify or transmit any part of a wire or oral communication of others without the consent of at least one (1) party thereto by means of any electronic, mechanical or other device.” Ky. Rev. Stat. Ann. §§ 526.010, 526.020.

6.3 *Wiretapping is an available tool to investigate domestic minor sex trafficking and commercial sexual exploitation of children (CSEC).*

Kentucky law prohibits wiretaps without exception. *Basham v. Commonwealth*, 675 S.W.2d 376, 379 (Ky. 1984), reemphasizes, “Kentucky has not enacted legislation authorizing electronic surveillance by state law enforcement officials. Such an operation by the Kentucky State Police, just as with any other person, is unlawful under the Kentucky statute prohibiting eavesdropping.” *Id.* *Basham* notes that the legislature has the prerogative “to exclude all use of evidence obtained by electronic surveillance or eavesdropping, wheresoever and however obtained. But we must resist the impulse to legislate an evidentiary exclusion that the legislation does not itself provide.” *Id.* at 381. The only way information from a wiretap may enter a state prosecution is if the prosecution uses information “obtained by federal officers conducting electronic surveillance in Kentucky pursuant to a federal wiretap order.”⁶³ *Id.*

- 6.3.1 Recommendation: Introduce an exception to the state wiretap prohibition to allow wiretaps and make resulting evidence admissible in investigations of domestic minor sex trafficking as a life-saving and harm prevention tool for law enforcement investigating these dangerous crimes.

6.4 *Using a law enforcement decoy to investigate buying or selling commercial sex is not a defense to soliciting, purchasing, or selling sex with a minor.*

Ky. Rev. Stat. Ann. § 510.155(1) (Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities) specifically allows for the use of a law enforcement decoy when the defendant uses a computer to commit various sex offenses, sex trafficking and CSEC offenses. It states,

It shall be unlawful for any person to knowingly use a communications system, including computers, computer networks, computer bulletin boards, cellular telephones, or any other electronic means, for the purpose of procuring or promoting the use of a minor, or a peace officer posing as a minor if the person believes that the peace officer is a minor or is wanton or reckless in that belief, for any activity in violation of KRS 510.040 [Rape in the first degree], 510.050 [Rape in the second degree], 510.060 [Rape in the third degree], 510.070 [Sodomy in the first degree], 510.080 [Sodomy in the second degree], 510.090 [Sodomy in the third degree], 510.110 [Sexual abuse in the first degree], 529.100 [Human trafficking] where that offense involves commercial sexual activity, or 530.064(1)(a) [Unlawful transaction with a minor in the first degree], or KRS Chapter 531 [Pornography].

6.5 *Using the Internet or electronic communications to investigate buyers and traffickers is a permissible investigative technique.*

⁶³ See also *Howard v. Commonwealth*, 787 S.W.2d 264, 265 (Ky. App. Ct. 1989), which states, “In *Basham v. Commonwealth*, Ky., 675 S.W.2d 376 (1984), the Supreme Court ruled evidence obtained in a wiretap operation conducted by federal law enforcement officers in accordance with federal law and pursuant to a federal court order is admissible in state court proceedings absent collusion between the state and federal authorities to circumvent the state statute prohibiting wiretaps.”

Law enforcement officers may use the Internet or electronic communications to investigate buyers and traffickers of domestic minor sex trafficking. Ky. Rev. Stat. Ann. § 510.155(1) (Unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities) states,

It shall be unlawful for any person to knowingly use a communications system, including computers, computer networks, computer bulletin boards, cellular telephones, or any other electronic means, for the purpose of procuring or promoting the use of a minor, or a peace officer posing as a minor if the person believes that the peace officer is a minor or is wanton or reckless in that belief, for any activity in violation of KRS 510.040 [Rape in the first degree], 510.050 [Rape in the second degree], 510.060 [Rape in the third degree], 510.070 [Sodomy in the first degree], 510.080 [Sodomy in the second degree], 510.090 [Sodomy in the third degree], 510.110 [Sexual abuse in the first degree], 529.100 [Human trafficking] where that offense involves commercial sexual activity, or 530.064(1)(a) [Unlawful transaction with a minor in the first degree], or KRS Chapter 531 [Pornography].

6.6 *State law requires reporting of missing children and located missing children.*

Ky. Rev. Stat. Ann. § 17.450(1) (Kentucky Missing Child Information Center) establishes the “Kentucky Missing Child Information Center” in order to create a “central repository of and clearinghouse for information about Kentucky children believed to be missing and children from other states believed to be missing in Kentucky.” When law enforcement receives a report of a missing child, Ky. Rev. Stat. Ann. § 17.460 (Procedure by law enforcement agency upon receipt of report of missing child – Transportation and return of child once located) requires the following:

1. Upon notification by a parent, guardian, person exercising custodial control or supervision, or the authorized representative of the Department for Community Based Services of the Cabinet for Health and Family Services if the child is a ward of the state, that a child is missing, the law enforcement agency receiving notification shall immediately complete a missing person’s report in a form prescribed by the Justice and Public Safety Cabinet which shall include information the Justice and Public Safety Cabinet deems necessary for the identification of the missing child, including the child’s physical description, last known location, and known associates.
2. Within twenty-four (24) hours after completion of the missing person’s report form, the law enforcement agency shall transmit the report for inclusion within the Kentucky Missing Child Information Center computer and shall cause the report to be entered into the National Crime Information Center computer.
3. Within twenty-four (24) hours thereafter, the law enforcement agency shall investigate the report, shall inform all appropriate law enforcement officers of the existence of the missing child report, and shall communicate the report to every other law enforcement agency having jurisdiction in the area.
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5. Within twenty-four (24) hours after a missing child is located and returned to the appropriate caretaker pursuant to subsection (4) of this section, the law enforcement agency which transported, found, or returned the missing child shall notify both the Missing Child Information Center and the National Crime Information Center of that fact.

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