Criminalization of Domestic Minor Sex Trafficking

Washington’s trafficking law includes exploitation for commercial sex acts, but does not identify as a sex trafficking victim a minor under 18 without regard to the use of force, fraud, or coercion. The commercial sexual exploitation of children (CSEC) laws include: commercial sexual abuse of a minor, promoting commercial sexual abuse of a minor, promoting travel for commercial sexual abuse of a minor, permitting commercial sexual abuse of a minor, and sexual exploitation of a minor. The CSEC laws do not refer to the trafficking statute for prosecution or victim protection; however, the law establishes a presumption that any juvenile arrested for prostitution or prostitution loitering meets the criteria for certification as a victim of a severe form of trafficking in persons and a victim of commercial sexual abuse of a minor and therefore directs the identification of these juveniles as victims of trafficking.

Criminal provisions Addressing Demand

The state trafficking law tracks the federal definition and could, following federal precedent, be applied to attempted buyers who “obtain” a person for commercial sex acts. The commercial sexual abuse of a minor statute specifically applies to buyers, and separately criminalizes paying a minor to engage in sexual conduct. Though the Internet is increasingly used by buyers, no statute expressly makes using the Internet to purchase sex acts with minors a crime. However, while the communication with a minor for immoral purposes statute, which includes communicating via electronic communications with a minor for immoral purposes, does not specifically include commercial sexual acts, it might be interpreted to apply to prosecute buyers using the Internet to solicit and purchase commercial sex acts online. While an age mistake is generally barred for CSEC offenses, the buyer may assert an age mistake defense if the buyer made an attempt to ascertain the minor’s age by actions more than relying on the oral statements of the minor or apparent age of the minor, such as requiring a driver’s license. A buyer is required to register as a sex offender for convictions of CSEC offenses and child pornography offenses, but a special allegation of sexual motivation must be made in a conviction of human trafficking to require registration.

Criminal provisions for Traffickers

A trafficker faces prosecution under trafficking and CSEC laws and may be subject to criminal profiteering laws. Trafficking and promoting commercial sexual abuse of a minor are felonies punishable by imprisonment between 93–318 months and a possible fine up to $50,000 ($5,000 is mandatory for promoting commercial sexual abuse of a minor convictions). When trafficking includes a sexual motivation, kidnapping, or results in a death, the crime is punishable by 123–397 months imprisonment. Sexual exploitation of a minor, which includes using a minor in child pornography or performance is a felony punishable by 31 months–10 years imprisonment and a possible fine up to $20,000. Promoting travel for commercial sexual abuse is a felony punishable by a maximum of 12 months imprisonment and a possible fine up to $10,000. While no statute expressly makes using the Internet to recruit a minor to engage in commercial sex acts a crime, the communication with a minor for immoral purposes statute—which includes communicating via electronic communications with a minor for immoral purposes not specifically defined to include commercial sex acts—might apply. Traffickers are subject to asset and vehicle forfeiture for CSEC crimes. A trafficker may also face civil liability for trafficking convictions and may be ordered to pay victim restitution. Traffickers are required to register as sex offenders for convictions of promoting sexual abuse of a minor and child pornography related offenses, but a special allegation of sexual motivation in trafficking convictions is necessary to require registration. Convictions for trafficking or CSEC offenses do not expressly result in termination of parental rights.
PROTECTIVE PROVISIONS FOR THE CHILD VICTIMS

Commercially sexually exploited children are defined as victims throughout the state laws, though not identified specifically in the trafficking law. There is no prohibition to a defense to prosecution for sex trafficking or CSEC based on consent of the minor to the commercial sex acts, potentially shifting the burden to the victim to prove no consent. The general prostitution law fails to make minors immune from prosecution and a separate juvenile prostitution law continues to hold minors accountable for prostitution if they are not found to be trafficking or commercial sexual abuse victims. Nonetheless, diversion is mandated for a juvenile’s first offense and optional diversion exists for subsequent offenses. A CSEC victim is included in the definition of child in need of services, leading to a child protection response which includes crisis residential shelters and services; however, there is no guarantee they will not be detained as delinquents for prostitution or other offenses committed in the course of their exploitation. Sexual exploitation through prostitution or child pornography is a form of abuse or neglect allowing for child protective services involvement, though caregiver is defined as an adult in the home at least semi-permanently which would limit child welfare intervention to familial trafficking. Crime victims’ compensation is specifically made available to victims of commercial sexual abuse of a minor, regardless of whether the victim is charged with prostitution. Additionally, the rights of child victims of criminal acts do not accrue until “the time the victim discovers or reasonably should have discovered the elements of the crime.” If eligible for crime victims’ compensation, a court must also order the offender to pay restitution to the victim. Some victim-friendly court procedures are in place, but closed circuit television testimony is limited to victims under ten years old and the rape shield statute, which reduces the trauma of cross-examination for testifying victims, does not apply in trafficking or CSEC cases. Criminal records of juveniles may be expunged upon application if two years have passed without incident and other conditions are satisfied. Civil remedies can be asserted by victims of human trafficking. Statutes of limitations have not been eliminated for trafficking or CSEC victims. There is a three year statute of limitations on prosecutions of felonies and the time is tolled until a child reaches 18. The initiations of civil proceedings are also subject to a three year statute of limitation period.

CRIMINAL JUSTICE TOOLS FOR INVESTIGATION AND PROSECUTIONS

Washington law mandated the development of model policy and training on procedures relating to identifying and responding to victims of domestic minor sex trafficking by January 2011. Single party consent to audio recordings and judicially approved wiretapping is permitted for law enforcement pursuing trafficking and CSEC investigations. No laws expressly authorize the use of a decoy in sex trafficking or CSEC investigations; however, minors may aid investigations in which they are an alleged victim and their participation is limited to telephone or electronic communications with the defendant. Additionally, law enforcement may use the Internet to investigate cases of sex trafficking. Reporting of missing children is mandated within twelve hours and law enforcement must also report when missing children are recovered.

The state trafficking law includes financially benefitting or receiving anything of value from the trafficking; however, knowledge that force, fraud, or coercion was used is necessary. CSEC laws are also applicable to facilitators and facilitators may be subject to the criminal profiteering laws. Trafficking and promoting commercial sexual abuse of a minor are felonies punishable by imprisonment between 93–318 months and a possible fine up to $50,000 ($5,000 is mandatory for promoting commercial sexual abuse of a minor convictions). When trafficking includes a sexual motivation, kidnapping, or results in a death, the crime is punishable by 123–397 months imprisonment. Selling, sending, and bringing images of sexual conduct into the state are felonies generally punishable by 15–116 months imprisonment and a possible fine up to $20,000. Facilitators are subject to asset and vehicle forfeiture for CSEC crimes. A facilitator may also face civil liability for trafficking convictions and may be ordered to pay restitution. Promoting travel for commercial sexual abuse, which specifically addresses sex tourism by including selling travel for the purpose of engaging commercial sexual abuse with a minor, is a felony punishable by a maximum of 12 months imprisonment and a possible fine up to $10,000.

The Report Card is based on the Protected Innocence Legislative Framework, an analysis of state laws performed by the American Center for Law & Justice and Shared Hope International, and sets a national standard of protection against domestic minor sex trafficking. To access the Protected Innocence Legislative Framework Methodology, each completed Report Card, and foundational analysis and recommendations, please visit: www.sharedhope.org/reportcards.aspx.