Criminalization of Domestic Minor Sex Trafficking

Georgia has a comprehensive human trafficking law and commercial sexual exploitation of children (CSEC) laws that could be used to combat demand. However, traffickers are not required to register as sex offenders, creating vulnerability for at-risk children and insufficient protective laws may fail child victims of sex trafficking.

Criminal Provisions Addressing Demand

State laws exist to prosecute demand. The state human trafficking law could be applied to buyers through the word “obtain,” following federal precedent and no defense of mistake of age of the minor may be raised in the prosecution. The pandering law can apply to buyers of commercial sex with minors, and differentiates between buying sex with adults versus minors, providing substantial penalties for buying sex with minors of all ages. Additionally, a buyer of sex with minors must pay restitution to the victim. The statute on computer or electronic pornography or child exploitation provides a means of prosecuting buyers who use the Internet to solicit minors for illegal sex acts, which may include trafficking offenses. While some crimes a buyer could be convicted of require registration as a sex offender, the crimes of human trafficking and pandering do not require registration.

Criminal Provisions

Traffickers face substantial penalties for trafficking a minor, including a fine not to exceed $100,000 and/or 10–20 years imprisonment, increased to 25–50 years in imprisonment when coercion is used, and no mistake of age defense may be raised by the trafficker. The CSEC crimes of pimping, pandering and keeping a place of prostitution, when the victim is 16 or 17, are punishable by a fine not to exceed $100,000 and/or 5–20 years imprisonment, increased when the victim is under 16, to 10–30 years. Employing a minor to engage in sexual conduct for use in a visual depiction is punishable by 5–20 years imprisonment and a fine up to $100,000. Distributing child pornography is a misdemeanor of a high and aggravated nature punishable by a fine up to $5,000 and/or up to 12 months imprisonment. A trafficker may face asset forfeiture for convictions of human trafficking, child pornography crimes, and pimping, but not for other CSEC crimes. A trafficker must pay restitution to the victim. Traffickers could also be subject to racketeering laws. The statute on computer or electronic pornography or child exploitation provides a means of prosecuting traffickers who use the Internet to solicit minors for illegal sex acts, which may include trafficking. Traffickers convicted of crimes related to child pornography—but not for crimes related to sex trafficking, pimping, or pandering—are required to register as sex offenders. In determining whether to terminate parental rights, the court may consider CSEC convictions or imprisonment which could negatively affect the parent-child relationship.

Demand | Selected Commercial Sex Crimes

<table>
<thead>
<tr>
<th>Crime (name of law abridged)</th>
<th>Classification</th>
<th>Sentence</th>
<th>Fine  (and/or)</th>
<th>Asset Forfeiture (available)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pandering a victim under 16 (§ 16-6-12)</td>
<td>Felony</td>
<td>10-30 years</td>
<td>Max. $100,000</td>
<td>◆</td>
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<tr>
<td>Pandering a victim 16 or 17 (§ 16-6-12)</td>
<td>Felony</td>
<td>5-20 years</td>
<td>$2,500-$10,000</td>
<td>◆</td>
</tr>
<tr>
<td>Possessing and purchasing child pornography (§ 16-12-100(b)(8))</td>
<td>Felony</td>
<td>5-20 years</td>
<td>Max. $100,000</td>
<td>◆</td>
</tr>
</tbody>
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All criminal penalties are statutory; many states also have sentencing guidelines that are not codified which affect sentencing.
PROTECTIVE PROVISIONS FOR THE CHILD VICTIMS

Victims of CSEC crimes may not be identified as such for purposes of protective provisions in the law. CSEC laws are silent on the permissibility of a defense based on consent of the minor to the commercial sex act making it possible that a victim may have to prove a lack of consent; however, a defense based on age of consent is specifically prohibited in a prosecution for trafficking. Prostitution offenses are not limited in application to adults and do not identify a juvenile involved in prostitution as a victim of sex trafficking, but trafficking victims have an affirmative defense that sexual crimes they committed during their victimization were a result of coercion or deception while being trafficked. A CSEC victim may be considered a delinquent child, deprived child, status offender, or unruly child and receive various responses ranging from a juvenile justice response to a child protective response. For purposes of child welfare intervention, the definition of abuse includes sexual exploitation through prostitution and child pornography, but not human trafficking; however, the definition of custodian does not expressly include those without legal custody of the child, making it unlikely that child protective services could intervene in a case of a non-family member trafficking the minor. For the purpose of crime victims’ compensation, trafficking victims are specifically included and the law provides exceptions to the time limits required to report crimes or file claims of trafficking. Victim-friendly criminal justice procedures include a “rape shield” law that applies to reduce the trauma of cross examination for testifying victims. Georgia allows juvenile criminal records to be sealed two years after discharge unless the minor has been convicted of a felony, adjudicated a delinquent, or convicted of a misdemeanor of moral turpitude; therefore, a CSEC victim with an ongoing criminal record of prostitution would be prevented from accessing this remedy. Restitution is mandatory in any criminal sentencing; however, civil remedies are only available to CSEC victims if the offenders are also guilty of racketeering. Georgia has a seven year statute of limitations for criminal actions on felonies committed against children that is not extended or eliminated for CSEC crimes. Civil actions for childhood sexual abuse, which includes pandering, must be commenced by the time the victim reaches 23.

CRIMINAL JUSTICE TOOLS FOR INVESTIGATION AND PROSECUTIONS

Through recently enacted legislation, Georgia law has provided for the development of training materials on human trafficking, but does not require law enforcement to participate in this training. The state allows single party consent to audiotaping, but law enforcement must obtain a judicial order for recording conversations with a child under 18. Wiretapping is allowed for sex trafficking if consistent with federal law, which lists the relevant CSEC crimes in 18 U.S.C. § 2516, including sex trafficking of children. No law expressly authorizes the use of a decoy in the investigation of prostitution or sex trafficking cases, but law enforcement may utilize the Internet to investigate domestic minor sex trafficking relying on the crime of computer or electronic pornography and child exploitation prevention. Law enforcement must report missing children, but are not required to report recovered domestic minor sex trafficking victims.

The state human trafficking law does not include the crime of benefitting from or assisting and aiding human trafficking—terms most applicable to facilitators. Certain CSEC and prostitution-related crimes, including pimping and keeping a place of prostitution, apply to facilitators and are found within racketeering law and could lead to additional penalties. Facilitators are subject to asset forfeiture for child pornography offenses, pimping, and racketeering. Additionally, a court must order restitution to the victim. No laws in Georgia address sex tourism. The CSEC crimes of pimping and keeping a place of prostitution are felonies punishable by 10–30 years imprisonment and/or a fine not to exceed $100,000 when the victim is under 16, enhanced to 5–20 years and/or up to $100,000 when the victim is 16 or 17. Promoting or selling child pornography is punishable by 5–20 years imprisonment and a fine up to $100,000.